



RUKUNGIRI DISTRICT LOCAL GOVERNMENT COUNCIL SCORECARD ASSESSMENT FY 2018/19



L-R: Ms. Rose Gamwera, Secretary General ULGA; Mr. Ben Kumumanya, PS. MoLG and Dr. Arthur Bainomugisha, Executive Director ACODE in a group photo with award winners at the launch of the 8th Local Government Councils Scorecard Report FY 2018/19 at Hotel Africana in Kampala on 10th March 2020

1.0 Introduction

This brief was developed from the scorecard report titled, *“The Local Government Councils Scorecard FY 2018/19. The Next Big Steps: Consolidating Gains of Decentralisation and Repositioning the Local Government Sector in Uganda.”* The brief provides key highlights of the performance elected leaders and Council of Rukungiri District Local Government during FY 2018/19.

1.1 Brief about Rukungiri District

Rukungiri District is located in south western Uganda; bordered by Rubirizi District to the north, Mitooma District to the east, Ntungamo District to the southeast, Kabale District to the south, Kanungu District to the west, and the Democratic Republic of the Congo to the northwest. The district has 3 counties, 1 municipality, 12 sub counties, 75 parishes and 1,024 villages. According to Uganda Bureau of Statistics, the population of Rukungiri District is estimated at 330,700 people (52 per cent males and 48 per cent females). Majority of this population (83.3 per cent) reside within the rural areas of the district.

1.2 The Local Government Councils Scorecard Initiative (LGCSCI)

The main building blocks in LGCSCI are the principles and core responsibilities of Local Governments as set out in Chapter 11 of the Constitution of the Republic of Uganda, the Local Governments Act (CAP 243) under Section 10 (c), (d) and (e). The scorecard comprises of five parameters based on the core responsibilities of the local government Councils, District Chairpersons, Speakers and Individual Councillors. These are classified into five categories: Financial management and oversight; Political functions and representation; Legislation and related functions; Development planning and constituency servicing and Monitoring service delivery.

The parameters are broken down into quantitative and qualitative indicators. Separate scorecards are produced for the District Chairperson, Speaker, individual Councillors and Council as a whole. The major rationale of the LGCSCI is to induce elected political leaders and representative organs to deliver on their electoral promises, improve public service delivery, ensure accountability and promote good governance through periodic assessments.

1.3 Methodology

The FY 2018/19 LGSCI assessment used face-to-face structured interviews, civic engagement meetings, documents’ review, key informant interviews, field visits and photography to collect the relevant data. The assessment was conducted between July and September 2019. A total of 35 elected leaders (33 District Councillors, Chairperson and Speaker) and Council were assessed.

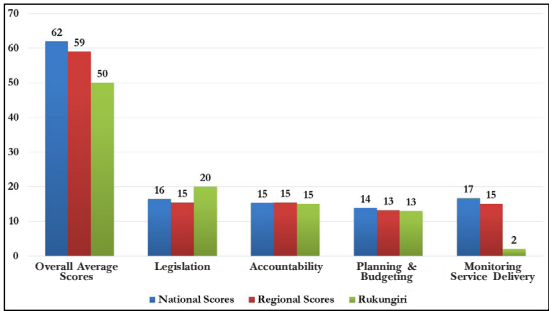
2.0 Results of the Assessment

This section highlights the performance of Council, Chairperson, Speaker and Councillors of Rukungiri District Local Government during the FY 2018/19.

2.1 Performance of Rukungiri District Council

Rukungiri District has a council of 35 members (including Chairman and Speaker of council). The District Council was assessed on 4 parameters of; i) legislation, ii) accountability to citizens, iii) planning and budgeting, and iv) monitoring services. Rukungiri District Council scored 50 out of 100 points obtaining the 29th position among the 35 district councils assessed nationally and 8th amongst the 11 district councils assessed in the western region. This performance shows a slight decline from the average score of 54 points that council attained in the 2016/17 assessment.

Figure 1: Performance of Rukungiri District Council on Key Parameters Relative to National and Regional Average Performances



Source: Local Government Councils Scorecard Assessment FY 2018/19

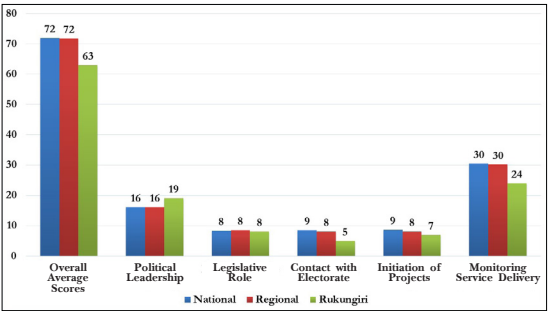
Rukungiri District Council’s best performance was registered under executing her legislative role and accountability to citizens. Council’s overall performance was severely affected by the dismal points scored under monitoring service delivery. The results show that council did not have adequate evidence to demonstrate that it conducted monitoring of at least half of the service delivery units in the district in FY 2018/19, prepared monitoring reports

and followed up with respective authorities to cause the desired changes. Further details of the council’s performance are presented in Table 1.

2.2 Performance of the District Chairperson

The Chairperson of Rukungiri District Local Government in the year under review was Hon. Andrewson Charles Kateebire, a member of the NRM party. Hon. Kateebire was serving the third year of his first term in office having been elected in 2016. The Chairman was assessed on five parameters namely; i) political leadership, ii) legislation, iii) contact with electorates, iv) initiation and participation in development projects, and v) monitoring service delivery. Hon. Kateebire registered a score of 63 out of 100 points. This performance shows a decline in performance of 8 points compared with the 2016/17 assessment where he obtained 71 points. This score was 9 points below the national and regional average scores (at 72 out of 100 points). With a score of 63 points, Hon. Kateebire was ranked 28th out of the 33 district chairpersons covered by this assessment. At the regional level, Hon. Kateebire was ranked 8th out of the 11 district chairpersons assessed from the western region. Further details are presented in Figure 2 and Table 2.

Figure 2: Performance of Rukungiri District Chairperson on Key Parameters Relative to National and Regional Average Performances



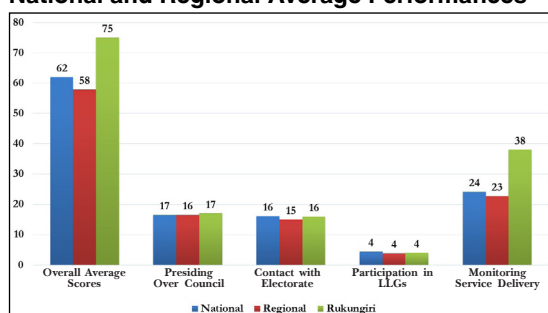
Source: Local Government Councils Scorecard Assessment FY 2018/19

Hon. Kateebire’s best performance was under his political leadership in which he scored 19 out of 20 points. His performance under this parameter was facilitated by his close supervision of civil servants in the district and engagement with the central government’s ministries, department and agencies especially on matters that affect the local government. However, under his legislative roles, the chairperson performed dismally because DEC had not introduced any bill and or motion in council in the year under review. Details of performance of the chairperson are presented in Table 2.

2.3 Performance of the Speaker of Council

Hon. James Turyamubona, the NRM representative for Kebisoni Sub County was the Speaker of Council of Rukungiri District Local Government. Hon. Turyamubona was serving his first term in office both as Speaker of Council and Councillor for Kebisoni Sub County. Just like other speakers of councils, he was assessed based on four parameters including; i) presiding over and preservation of order in council, ii) maintaining close contact with electorates, iii) participation in the lower local council meetings and, iv) monitoring services. The Speaker scored 75 out of 100 points during this assessment (FY 2018/19). This is a big improvement of 23 points compared to 52 points scored in the FY 2016/17 assessment. With this performance, the speaker was ranked 5th out of all the 35 speakers of councils covered by the assessment and 3rd out of the 11 speakers of councils assessed in the Western Region.

Figure 3: Performance of Rukungiri District Speaker of Council on Key Parameters Relative to National and Regional Average Performances



Source: Local Government Council's Scorecard Assessment FY 2018/19

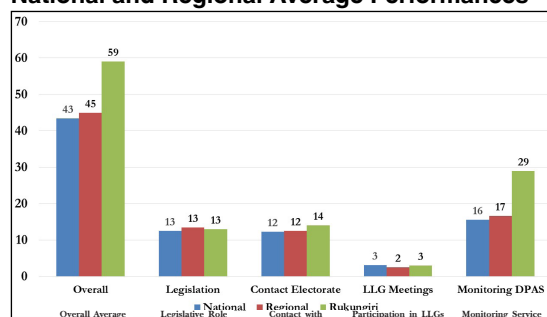
Hon. Turyamubona exhibited outstanding performance in monitoring service delivery in his constituency having visited more than half of the service delivery points in Kebisoni Sub County, prepared monitoring reports and made follow ups to have the issues identified during monitoring visits addressed by council and other relevant offices. The speaker scored 38 out of 45 points under this parameter. However, Speaker's performance in his role of presiding over and preservation of order in council was undermined by failure to keep records of motions presented in council and failure to use his skills to guide council. A detailed breakdown of the Speaker's performance is presented in Table 3.

2.4 Performance of Rukungiri District Councillors

The FY 2018/19 assessment for Rukungiri District Local Government covered 33 councillors (14 females and 19 males). The councillors were assessed on 4 parameters of; i) legislative roles, ii) contact with electorates, iii) participation in the lower local government and, iv) monitoring service delivery. The

councillors scored an average of 59 out of 100 points, a slight improvement from the average 54 points they scored in the previous assessment. Overall, Hon. Peter Tuhairwe (representing Western Division) emerged the best with a score of 92 out of 100 points while Hon. Hellen Kabajungu of Ruhinda and Buhunga Sub Counties emerged the best performer among female councillors with a score of 90 from 100 points.

Figure 4: Performance of Rukungiri District Councillors on Key Parameters Relative to National and Regional Average Performances



Source: Local Government Councils Scorecard Assessment FY 2018/19

Overall, the Councillors performed well in monitoring service delivery, scoring an average of 29 points out of the 45 points. Majority of the councillors were found to have monitored service delivery points albeit some without producing monitoring reports. However, the councillors performed miserably under the parameter of participation in lower local governments with an average score of 3 out of 10 points. Only 6 out of the 33 councillors had attended meetings at the lower local governments for the required minimum time (at least 4 meetings). A detailed breakdown of individual scores is presented in Table 4.

3.0 Critical Factors Affecting Performance

3.1 Factors Enabling Performance

- Focus of council and committees' discussions on service delivery issues:** The minutes of council demonstrate that there is consistent discussion on issues of service delivery in the discussions in the committees of council and council meetings.
- Discussion of monitoring reports:** Results also show that there was presentation and discussion of monitoring reports to respective committees by various committees. For instance the minutes for WPN Committee that

is Min 18/WPNR 2018/2019)¹ and (Min04/WPN/2018/2019)² show that discussion of the committee reports at the committee level.

- **Discussion of Service Delivery Reports:** It was noted that reports from various departments are regularly presented and discussed in meetings of the committees as indicated by committee minute numbers: Min 19/WPN 2018/2019)³ and Min12/WPN/2018/2019)⁴
- **Local Revenue Mobilisation:** There are a number of efforts to increase the district's local revenue for instance, there were revenue mobilisation teams in the district which make visits to various sub counties and report back to the Finance, Planning and Administration Committee (Min 34/FPA/ 2019/2019).⁵
- **District Assessments:** There was discussion of the Local Government Performance Assessment for Rukungiri DLG FY2016/17 conducted by the OPM. This was discussed during the Technical Planning Meeting held on 1st August 2018 (MIN 04/DTPC/2018/19)⁶

3.2 Factors Hindering Performance

- **Inadequate of documentation of activities and poor record keeping:** There was observed lack of documentation, some records of council businesses were found missing. Although the elected leaders in the district made attempts to monitor service delivery, majority of them did not compile monitoring reports.
- **Failure to monitor the delivery of public services:** Standing committees failed to monitor service delivery due to budget constraints and this has resulted into poor performance of the District Council in monitoring service delivery.
- **Large and multiple electoral areas for some leaders:** Some councillors especially women, youth and PWDs reported difficulty in monitoring and touching base with their electorate because of the exceptionally huge

size of their constituencies and the fact that they represent more than one sub county. It was reported that there are some women who represent more than two constituencies in council and thus find it difficult to service them without adequate facilitation.

- **Limited participation in the LLGs activities:** This was partly due to lack of facilitation and high community expectations based on the unrealistic promises made during campaigns.
- **Limited follow up on service delivery concerns after monitoring:** Whereas councillors did monitoring, few took the step of following up to ensure that the issues they identified were addressed.
- **Conflicting schedules of council meetings:** It was noted that the schedule of council meetings at the district usually conflicts with the schedules of council meetings at the sub counties and municipal levels. As such only 19 councillors out of 34 attended and participated in council meetings at lower local government level.

4.0

Recommendations

- There is need for continuous training of elected leaders on their roles and functions, service delivery concerns and how to use the structures of council to improve the quality of service delivery in the district.
- There is need for the Office of the Speaker of Council to ensure that records of council are produced in time and kept well.
- There is need to harmonise schedules for the district, sub county and municipal council meetings so that councillors can be able to attend council meetings in their respective electoral areas.
- Council should create a standard monitoring tool for councillors to help them in making follow up after undertaking monitoring.
- Individual councillors should improve on their record keeping not just for the sake of external assessment but also for orderliness in council.
- There is need to provide additional facilitation for elected leaders who represent more than one electoral area in council. This should mainly focus on the representatives of Women, Youth, PWDs, Elderly and Workers.

¹ Minutes of the WPN Committee held on 19th December 2018 at the District Council Hall.

² Minutes of the 1st Meeting of WPN held on 8th August 2018 at the District Council Hall.

³ Minutes of the WPN Committee held on 19th December 2018 at the District Council Hall.

⁴ Minutes of the WPN Committee held on 18th December 2018 at the District Council Hall

⁵ Minutes of the 5th Finance, Planning and Administration Committee held on 10th April 2019 at the District Council Hall

⁶ Minutes of the Technical Planning Committee Meeting held on 01/08/2018 at the district council hall

Table 1: Performance of Rukungiri District Council FY 2018/19

Performance			Legislation										Accountability					Planning and Budgeting				Monitoring Service Delivery									
District	2016/17	2018/19	Rules of Procedure	Membership to ULGA	Committees of Council	Motions passed by the council	Ordinances	Conflict Resolution Initiatives	Public Hearings	Legislative resources	Petitions	Capacity building	Sub Total	Fiscal Accountability	Political Accountability	Administrative Accountability	Involvement of CSO	Principles of accountability	Sub Total	Plans, Vision and Mission	District Budget	Local Revenue	Sub Total	Education	Health	Water	Roads	Agriculture	FAL	ENR	Sub Total
	Max Score	100	100	2	2	3	3	1	2	4	2	3	25	4	8	8	2	3	25	5	4	11	20	5	5	4	4	4	4	4	30
	Rukungiri	54	50	2	1	3	2	3	1	0	4	2	20	2	4	6	2	1	15	5	4	4	13	0	0	0	0	1	0	1	2
	Average	51	62	2	1	2	2	2	1	1	3	1	16	3	5	5	2	0	15	5	4	5	14	3	3	2	2	2	1	2	17

Table 2: Performance of Rukungiri District Chairperson FY 2018/19

Identifiers				Perfor mance		Political Leadership					Legislative Role			Contact with Electorate		Initiation of Projects			Monitoring Service Delivery													
Name	Gender	District	Political Party	Terms	2016/17	2018/19	DEC	Monitoring admin	State of affairs	Oversight civil servants	Commissions/Boards	Central gov't	Sub Total	Council	Motions Executive	Bills by Executive	Sub Total	Meetings Electorate	Issues by electorate	Sub Total	Projects Initiated	Communal Projects	NGOs	Sub Total	Agriculture	Health	Schools	Roads	Water Sources	FAL	Environment	Sub Total
	M	Rukungiri	NRM	1	100	100	3	5	2	4	2	4	20	2	8	5	15	5	5	5	10	3	2	5	10	7	7	7	7	5	5	45
					71	63	3	4	2	4	2	4	19	2	6	0	8	3	2	5	3	1	3	7	6	6	6	2	2	0	2	24
					62	72	2	4	2	3	2	16	2	5	2	9	4	4	8	3	1	5	9	5	5	5	5	4	2	3	29	
Andrewson Charles Kateebire																																
Average Score																																

Table 3: Performance of the Speaker of Council, Rukungiri District FY2018/19

Name	Identifiers			Performance		Presiding over Council							Contact Electorate		LLG	Monitoring DPAs											
	Political Party	Constituency	District	Gender	Terms Served	2016/17	2018/19	% Change	Chairing Council	Rules of Procedure	Business Committee	Records Book	Record of Motions	Special Skills	Sub Total	Meetings	Coordinating Centre	Sub Total	Participation in LLG	Health	Education	Agriculture+	Water	Roads	FAL	Environment	Sub Total
Maximum Scores						100	100		3	9	3	2	3	5	25	11	9	20	10	7	7	7	7	7	5	5	45
James Turyamubona	NRM	Kebisoni	Rukungiri	M	1	52	75	44	3	9	3	2	0	0	17	7	9	16	4	7	3	7	7	7	2	5	38
Average					2	57	62	18	3	7	2	2	2	0	17	8	8	16	4	5	4	3	4	4	1	3	24

Table 4: Performance of Rukungiri District Councillors FY2018/19

Identifiers			Performance			Legislation				Contact Electorate		LLG	Monitoring Service Delivery										
Name	Political	Constituency	Gender	Terms Served	2016/17	2018/2019	% Change	Plenary	Committee	Motion	Special Skills	Meeting Electorate	Office	Sub County Meetings	Health	Education	Water	Roads	FAL	ENR	Sub Total		
					100	100		8	8	5	4	25	11	9	20	10	7	7	7	7	5	5	45
Peter Tuhairwe	FDC	Western Div/Rukungiri Muncipal	M	2	80	92	15	8	8	5	0	21	11	9	20	6	7	7	7	5	5	45	
Hellen Kabajungu	NRM	Ruhinda/Buhunga S/C	F	3	86	90	5	8	8	5	0	21	11	9	20	6	7	7	7	5	5	43	
Macklean Sabiti	NRM	Kebisoni/Buyanja S/C	F	2	72	87	21	3	8	2	0	13	11	9	20	10	6	7	7	7	5	44	
Benon Kyarisiima	IND	Buhunga S/C	M	1	75	84	12	8	8	5	0	21	11	9	20	10	7	7	3	3	5	33	
Agnes Kenyangi	NRM	PWD	F	4	60	79	32	1	8	5	0	14	11	9	20	0	7	7	7	7	5	45	
Alfred Katto	NRM	Bugangari S/C	M	1	51	77	51	1	3	2	0	6	11	9	20	6	7	7	7	5	5	45	
Wednesday Twinomujuni	NRM	Nyakishenyi S/C	M	1	72	76	6	8	0	0	0	8	11	9	20	10	7	7	0	7	5	38	
Tomoth Musimenta	FDC	Ruhinda S/C	M	1	64	76	19	3	8	5	0	16	4	9	13	10	7	7	3	3	5	37	
Gideon Ntungura	NRM	Bwambara S/C	M	1	27	75	178	8	8	2	0	18	11	9	20	10	5	5	5	1	1	27	
Caroline Komugisha	NRM	Kebisoni TC	F	1		72		8	3	0	0	11	8	9	17	2	7	7	7	2	5	42	
Phyllis Ariho	FDC	Youth	F	2	53	70	32	8	8	2	0	18	7	9	16	0	7	6	7	2	2	36	
Phionah Nankundah	FDC	Nyakagyeme/Rwerere T/C	F	2	74	67	-9	1	8	0	0	9	6	9	15	6	7	3	6	7	5	2	37
Simon Mwebesa	FDC	Buyanja TC	M	1		65		3	8	0	0	11	11	9	20	2	3	7	7	0	5	32	

Identifiers					Performance			Legislation				Contact Electorate		LLG	Monitoring Service Delivery									
Name	Political	Constituency	Gender	Terms Served	2016/17	2018/2019	% Change	Plenary	Committee	Motion	Special Skills	Sub Total	Meeting Electorate	Office	Sub Total	Sub County Meetings	Health	Education	Agriculture	Water	Roads	FAL	ENR	Sub Total
Maximum Scores					100	100		8	8	5	4	25	11	9	20	10	7	7	7	7	7	5	5	45
Francis Ndazarwe	NRM	Older Persons	M	1	14	65	364	1	8	2	0	11	0	9	9	0	7	7	7	7	5	5	5	45
Frank Karenzi	NRM	Nyakagyeme S/C	M		71	62	-13	1	8	5	0	14	1	9	10	0	7	7	7	3	7	2	5	38
Amos Byabagambi	FDC	Eastern Div	M	1		60		8	8	2	0	18	8	9	17	0	1	7	7	7	1	0	2	25
Beatrice Rutaremwa	NRM	Nyakishenyi	F	2	43	60	40	8	8	5	2	23	7	9	16	0	2	7	0	0	7	5	0	21
Goreth Niwagaba	NRM	Nyarushanje S/C	F	1	52	58	12	8	8	5	0	21	1	9	10	6	3	7	3	3	0	0	5	21
Benon Tumusiime	FDC	Buyanja S/C	M	1	49	57	16	1	8	2	0	11	4	9	13	2	1	7	7	4	7	0	5	31
Emily Kyogabirwe	FDC	Buyanja TC	F	1		55		1	8	0	0	9	11	9	20	2	3	3	7	7	3	0	1	24
Warren Kajuna	NRM	Bikurungu TC	M	1		54		1	8	5	0	14	6	6	12	0	7	7	3	3	0	5	28	
Victoria Kiconco	FDC	Southern & Eastern Div	F	1	55	52	-5	1	8	2	0	11	6	5	11	2	3	7	0	6	7	0	5	28
Denis Ainebye	FDC	Rwerere TC	M	1		51		1	8	0	0	9	4	9	13	2	3	7	3	7	7	0	0	27
Jennifer Kiconco	FDC	Western Div	F	2	57	51	-11	1	8	0	0	9	4	9	13	6	3	3	3	7	2	2	2	23
Fidel Begumisa	NRM	Nyarushanje S/C	M	2	36	48	33	1	1	5	0	7	3	9	12	6	3	2	6	7	3	0	2	23
Justus Mbabazi	IND	Youth	M	1	18	44	144	1	8	0	0	9	1	9	10	0	5	0	5	5	0	5	25	
Jovia Milly Mbabazi	NRM	Older Persons	F	1	31	42	35	8	8	5	0	21	7	9	16	0	0	1	3	0	0	1	0	5
Frank Bwesigwa	FDC	Southern Div	M	2	58	42	-28	1	8	2	0	11	0	2	2	0	5	5	5	5	0	4	29	
Medius Mpirirwe	NRM	Bwambara/BikurunguT/C/Bunganga	F	1	54	41	-24	1	1	0	0	2	1	2	3	10	3	3	3	7	3	2	5	26
Can. David Matsiko	NRM	PWD	M	3	69	38	-45	8	8	2	0	18	11	9	20	0	0	0	0	0	0	0	0	0
Caledonia Clare Musimenta	NRM	Workers	F	1		29		1	8	0	0	9	1	9	10	0	0	7	3	0	0	0	0	10
John Eric Magara	NRM	Workers	M	1		15		1	3	2	0	6	0	2	2	0	5	0	0	0	1	0	1	7
Leonard Muhunguzi	NRM	Kabisoni TC	M	1	29	12	-59	1	8	0	0	9	0	2	2	0	1	0	0	0	0	0	0	1
Average					54	59	33	4	7	2	0	13	6	8	14	3	4	5	5	4	5	2	3	29

*Councillors Assessed Using Secondary Data

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About ACODE: The Advocates Coalition for Development and Environment (ACODE) is an independent public policy research and advocacy Think Tank based in Uganda, working in the East and Southern Africa sub-regions on a wide range of public policy issues. Our core business is policy research and analysis, outreach and capacity building. Since its founding 19 years ago, ACODE has emerged as one of the leading regional public policy think tanks in Sub-Saharan Africa. For the last 8 consecutive years, ACODE has been recognized among the Top-100 Think Tanks worldwide by the University of Pennsylvania's annual Global-Go-To Think Tank Index Reports.

About LGCSCI: The Local Government Councils Scorecard Initiative (LGCSCI) is a policy research and capacity building initiative implemented by ACODE and ULGA. The initiative is a strategic social accountability initiative that enables citizens to demand excellence of their local governments and enables local governments to respond effectively and efficiently to those demands with the aim of improving service delivery.

ABOUT THE AUTHORS

Jonas Mbabazi is a Research Fellow and Project Manager for the Local Government Councils Scorecard Initiative (LGCSCI) at ACODE. He is a policy and governance analyst with over 11 years of consistent contributions in developing and analysing policies of Ministries, Departments, Agencies and multinational organizations. He is adept at policy research, community engagement, advocacy and capacity building for local councils. He has published book chapters, policy research papers, policy briefs and opinion articles on decentralization and local governance in Uganda.

Assumpta Tumuramye is a Monitoring and Evaluation Officer at Agape Nyakibale. She joined the LGCSCI in 2016. She is skilled in data collection and management and report writing given her experience in project management.

Silver Sunday Muhwezi is a programs coordinator at Rukungiri Civil Society Forum. He has wide experience in community development work. He has been trained in various community development models. He has been part of the LGCSCI since 2011.

Fred Kasalirwe is a Research Fellow at ACODE. He is an Economist with over 9 years of experience in conducting social and economic development research, training and project management with great research experience in Economic Policy Analysis and Social Research.

ADVOCATES COALITION FOR DEVELOPMENT AND ENVIRONMENT
Plot 96, Kanjokya Street, Kamwokya. P. O. Box 29836, Kampala. Tel: +256 312 812150
Email: acode@acode-u.org; library@acode-u.org. Website: www.acode-u.org

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