



LOCAL GOVERNMENT COUNCILS' PERFORMANCE AND THE QUALITY OF SERVICE DELIVERY IN UGANDA

Amuria District Council Score-card 2008/2009



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Abbreviations

ACODE	Advocates Coalition for Development and Environment
AG	Auditor General
CAO	Chief Administrative Officer
CBO	Community Based Organization
CSO	Civil Society Organization
DDP	District Development Plan
DEC	District Executive Committee
DEO	District Education Officer
FAL	Functional Adult Literacy
FGD	Focus Group Discussions
FY	Financial Year
HC	Health Centre
KCC	Kampala City Council
LC	Local Council
LG	Local Government
LGCSC	Local Government Councils Score-Card
LGCSCI	Local Government Councils Score-Card Initiative
LGDP	Local Government Development Programme
LLG	Lower Local Government
MoLG	Ministry of Local Government
MOU	Memorandum of Understanding
NAADS	National Agricultural Advisory Services
NGO	Non Governmental Organization
NPPA	National Priority Programme Areas
PAC	Public Accounts Committee
PHC	Primary Health Care
PLE	Primary Leaving Examinations
PMA	Plan for Modernization of Agriculture
PRDP	Peace Recovery and Development Plan for Northern Uganda
PWD	People With Disability
SACCOs	Savings and Credit Co-operatives
TB	Tuberculosis
TC	Town Council
TPC	Technical Planning Committee
UBOS	Uganda Bureau of Standards
ULGA	Uganda Local Government Association.
UNEB	Uganda National Examinations Board
UPC	Uganda Peoples' Congress
UPE	Universal Primary Education

Acknowledgements

The Local Government Councils Score-card Initiative is a 10-year initiative (2009-2019) of ACODE whose goal is to improve the quality of public service delivery by building the demand-side of governance and accountability. The Initiative achieves this goal by undertaking and publishing a local government councils score-card and a robust outreach programme targeting citizens and building capacity of local government political leaders. The Initiative was launched in 2009 by conducting an initial assessment of the performance of 10 local government councils, including Amuria, for the FY2008/09. ACODE is indebted to the Deepening Democracy Programme (DDP) and its contributing development partners for providing the initial funding that made the first assessment possible.

During the assessment process, the study team employed a wide range of participatory methods that involved structured and unstructured interviews, focus group discussions (FGDs) and regular interactions with key local government officials such as Clerk to Council and the Public Relations Office. The research team, in a special way, acknowledges the support and cooperation received from the councillors who participated in the assessment and citizens who participated in the focus group discussions that were organized as part of the assessment exercise. The various officials who participated in the assessment by providing information and clarifications on a wide range of issues are also acknowledged.

The team acknowledges Rev. Aaron Mwesigye's contribution in the review of the draft report. The preparation of this report also benefited from wide-ranging discussions with the study teams of all the other districts. We benefited from workshops and electronic mail discussions among the study team members over the course of the assessment. We extend our special appreciation to all of them individually and collectively.

Finally, we are conscious that this Score-card for Amuria District Council is the first of its kind and the methodology used has not been tested elsewhere. In the process of conducting the assessment, we have encountered a number of challenges particularly related to record keeping and information retrieval. However, we have taken due care to ensure that the facts presented in this report are reasonably accurate and are a fairly objective representation of the performance of Amuria District Council and its constituent organs. We are confident that the findings and recommendations will go a long way to improve the workings of Council and hence lead to improved service delivery and better governance.

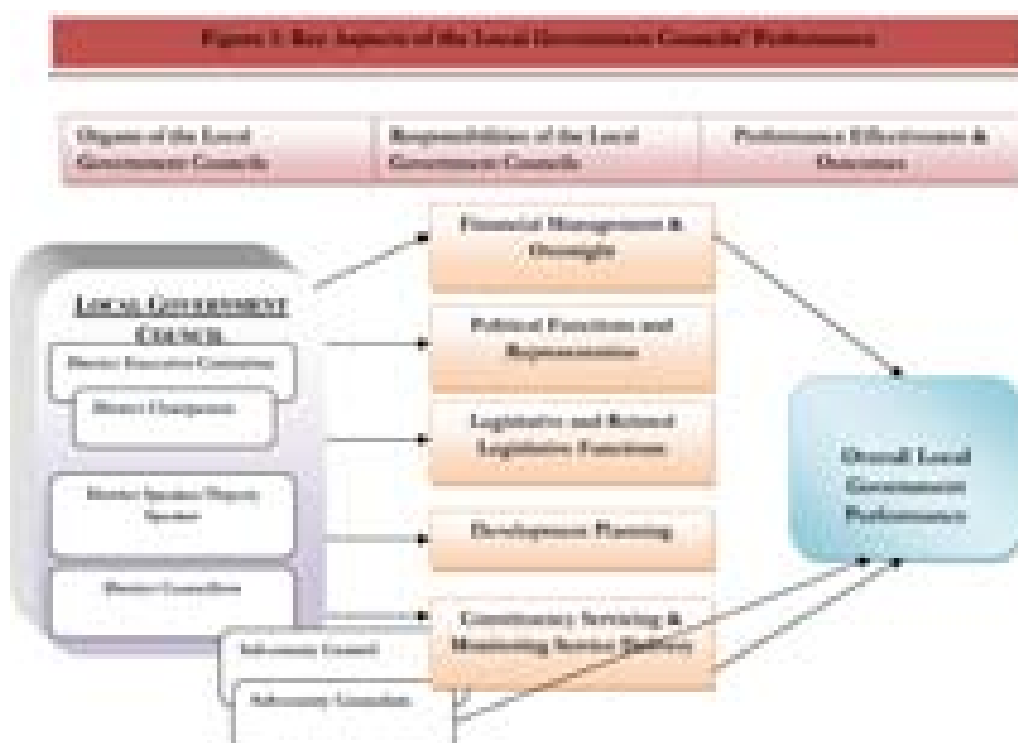
1 Introduction

In 1992, Uganda adopted the decentralization policy that sought to establish a system of governance underpinned by strong local governments. Subsequent constitutional and legal reforms established districts and the sub-counties as key pillars of local governments through which effective service delivery and local governance is to be attained. Although decentralization has been pursued over the last two decades, there is widespread consensus that the performance of local governments is less than desirable. The revenue base of local governments has diminished and they are now heavily dependent on central government disbursements mainly through conditional grants. The quality of services is less than desirable as key services such as health care, water and sanitation, education and agricultural advisory services remain dismal. Yet, there is no evidence that the citizens who are the intended beneficiaries of the decentralization system are able to demand for accountability and better performance from their elected leaders.

Over the years, Government sought to improve the functioning of the local governments through regular monitoring and inspection processes. However, these monitoring and inspection processes have not adequately focused on the local government councils as mandated executive and legislative organs of the local governments. This report is a product of an ongoing assessment of the performance of local government councils in Uganda that commenced in 2009 focusing on the financial year 2008/09. The assessment was designed as part of an initiative to regularly monitor the performance of local government councils in Uganda and, to publish and disseminate a local councils' performance Score-card as a means of increasing citizens' demand for improved service delivery and accountability on the part of elected leaders. For the FY2008/09, similar assessments were undertaken in nine other districts including Amuru, Hoima, Kampala, Kamuli, Luwero, Mbale, Moroto, Nebbi and Ntugamo. The assessment focused on the local government councils and their respective organs as outlined in the Local Government Act and other legal instruments. Council being a corporate body, the Chairperson, Speaker and Councillors formed the units of analysis for the assessment.

2 Methodology and Score-card

This assessment was conducted using a methodology and Score-card developed for the Local Government Councils' Score-Card Initiative.¹ As shown in Figure 1 below, this methodology and Score-card measures the performance of local government councils and councillors on five key themes that comprise the responsibilities of local government councils, their organs and individual councillors.² These are: financial management and oversight; political functions and representation; legislation and related legislative functions; development planning and; constituency servicing and monitoring service delivery.³ Consequently, scores were developed to measure the performance of councils with regard to their core statutory functions: political leadership and representation; legislation and related legislative functions' development planning; financial management and oversight; constituency servicing; and participation in lower local government councils.



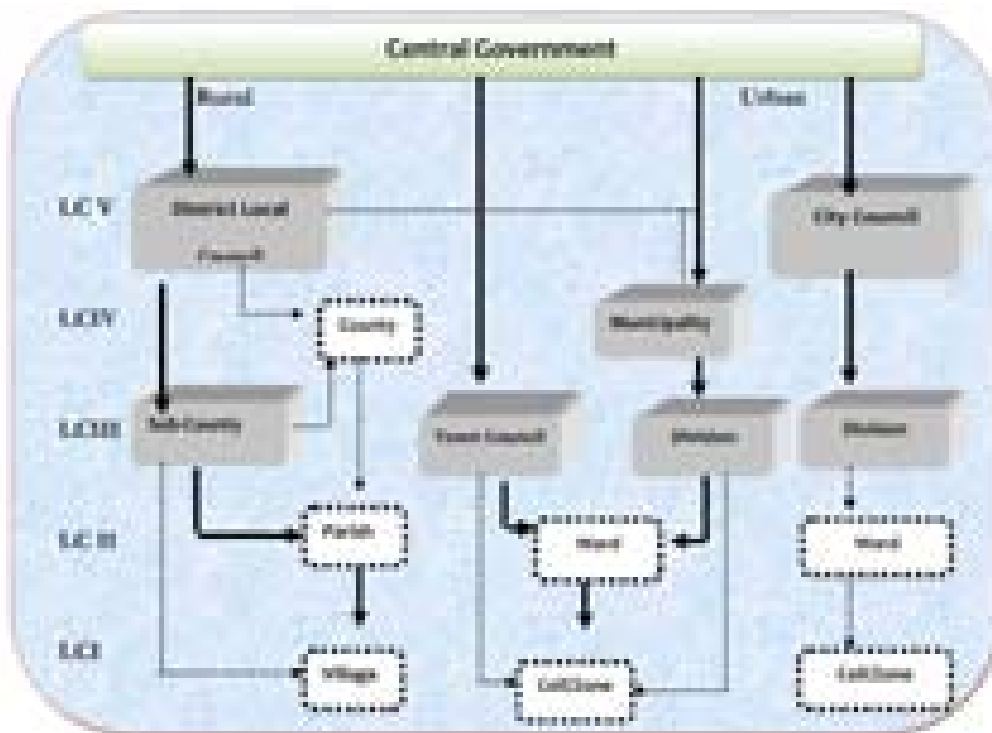
¹ See Tumushabe, Godber, et al (2010). Monitoring and Assessing the Performance of Local Government Councils in Uganda: Background, Methodology and Indicators. ACODE Policy Research Series No. 31 ACODE. Kampala.

² Ibid

³ Ibid

Monitoring indicators or the Score-cards were derived from each of the themes with specific focus on both governance and service delivery. The Score-cards provide a basis for analyzing the factors that impinge on the performance of the council, while the service delivery indicators seek to assess individual leaders' contributions to central government priority sectors such as health, education, water and sanitation, and agriculture. While the methodology assesses the entire local government council as a body corporate, the respective organs of the local government council for both urban and rural local governments as shown in Figure 2 are treated as independent units of analysis.

Figure 2: The Structure of the Local Government System in Uganda



The local government councils' Score-Card is premised on a theory of change which holds that by providing data and information on the performance of local political leaders, citizens will demand for accountability and effective service delivery and hence trigger a vertical spiral of demand up to the national level. An empowered citizenry will trigger the reforms that are essential for creating a conducive environment in which the delivery of services is responsive to the majority of citizens. Consequently, beyond the scores of each organ of council, the assessment seeks to establish the causal-effect relationship between the performance record of local council political leaders on the one hand, and the quality of service delivery and accountability on the other.

3 Background

Amuria District is one of the new districts in Uganda, having come into existence in July 2005.⁴ The district is situated in north-eastern Uganda and is bordered by Katakwi, Soroti, Kaberamaido, Moroto and Lira districts in the east, south, west and north respectively. Amuria comprises two counties of Kapelebyong and Amuria with a total area of 2,695.6 square kilometres. The location of the district placed it at the epicentre of two conflicts, namely: the insurgency arising from the incursion of the Lord's Resistance Army and the cattle rustling from the Karimajong warriors. As a result of these conflicts, the district is characterised by high incidence of poverty, displacement and disruption of the socio-economic fabric. However, currently, there is relative peace and the evidence of recovery initiatives bolstered by both government through the Peace Recovery and Development Plan for Northern Uganda (PRDP) and efforts of Non Governmental Organizations⁵ operating in the area.

During the year under review, the 2008 population projection for the district was at 315,500.⁶ The annual population growth rate of the district stands at 8.2%, a rate far higher than the national average of 3.2%. Children below 18 years comprise 57% of the population, while female to male sex ratio is 100:96. Table 1 below indicates other key demographic characteristics of the district.

Table 1: Demographic Indicators and Functional Age groups

Indicator	Description	Percentage
Population	180,022 (2002 census)	
Average annual growth rate	8.2%	
Age distribution	Under 1	5
	0-5	29
	6_12	22
	15 – 24	18
	18 – 30	21
	60 and above	5
Sex ratio	Males: females	96:100

Source: Amuria District Development Plan 2010-2012

⁴ Amuria was carved out of Katakwi District in 2005 through a resolution of Parliament.

⁵The major NGOs operating in the area include: UNICEF, Water Aid, Malaria Consortium, FAO, Concern-Amuria,

⁶UBOS 2009, Statistical Abstract

There is a high incidence of poverty in the district with over 63%⁷ of the population living below the poverty line, a situation attributed to insecurity, changing weather patterns and lack of access to markets. Poverty is predominant among the rural farmer population which forms a big proportion of the district population (over 90%) who depend on cultivation and livestock keeping as the major source of livelihood.

Politically, the district is made up of 10 sub-counties of Amuria Town Council, Abarilela, Asamuk, Kuju, Orungo, Morungatuny and Wera in Amuria County and Obalanga, Acowa and Kapelebyong in Kapelebyong County. All the LLGs have functioning local councils made up of elected councillors with chairpersons. The district headquarters are located within Amuria Town Council. The district is headed by an elected council comprising the LCV Chairperson as the political head with an Executive Committee of 5 members drawn from the elected councillors of the 10 sub-counties. The council conducts business through five policy /sectoral committees that deliberate policy matters and make recommendations to the full council. The sectoral committees include: Finance, Planning, Administration and Investment; Works, Water and Roads Committee; Production, Agriculture, Livestock, Fisheries, Forestry, Environment, and Marketing Committee; Community Development, Gender, Labour, Youth, Children, Elderly and Disabled; and Education, Sports, Health and Sanitation

⁷Amuria District Development Plan 2010-2012

4 Selected Socio-economic Indicators For Amuria District Local Government

This analysis of selected socio-economic indicators is intended to provide a basis for making a causal-effect analysis between the performance scores of the district council and the quality of service delivery, voice and accountability. In an ideal situation, the quality of political leadership should be translated into the quality of public services delivered in the district.

4.1 Primary Education

The status of education in Amuria District is characterised by stark variations in the indicators especially with regard to the gender divide. Indicators of literacy, enrolment, school dropout, and retention tend to disadvantage the females in contrast to their male counterparts. Table 2 below presents the education-related indicators in the district

Table 2: Education Indicators

Educational attainment	Male	Female
Enrolment in primary schools	34,685	32,851
Teachers employed in primary schools	870	240
Population that has never attended school	29.1%	70.9%
Population that has attended school	53.8%	46.2%
Incomplete primary (P1-P6)	46.8%	53.2%
Completed primary (P7)	66.1%	33.9%
Completed secondary	81.1%	18.9%

Source: Amuria District Development Plan 2010-2012

Primary education performance is poor compared to the national average as indicated in Table 3 with declining trends in performance over the past year (only 0.2% passing in first grade in year 2008).

Table 3: Trends in PLE performance

Grade	2006		2007		2008	
	Amuria	Uganda	Amuria	Uganda	Amuria	Uganda
Div 1	1	5.91	1.2	5.49	0.2	2.48
Div 2	51.2	47	49.3	45.5	26.4	30.6
Div 3	30	22.3	28.4	22.9	44.6	31.5
Div 4	13.3	12.5	13	11.9	16	14.7
U	4.5	11.5	8.1	13.3	12.8	20.1

Source: Uganda National Examination Board

The key challenges for the sector as cited in the District Development Plan⁸ include: insecurity; inadequate infrastructure; limited number of post-primary schools; lack of a department database; inadequate staff both at the district headquarters and schools; dependence on Central Government and donor funding; inadequate facilities and facilitation for co-curricular activities in schools and community sports; and inadequate facilitation for support supervision.

4.2 Health

The health situation in the district is characterized by a high disease burden with malaria (54%) and acute respiratory infection (15%) as the major causes. Furthermore, common illnesses such as diarrhoea (8%), intestinal worms (6%), trauma (5%), and skin infections (3%) contribute to this burden. The high incidence of malaria is attributed to lack of mosquito nets - especially for people living in Internally Displaced (IDPs) camps - and the breeding places for mosquitoes, especially in the rainy season. The other hygiene-related diseases like diarrhoeal infections are most prevalent within the IDP camps where sanitation conditions are so poor.

In terms of health infrastructure, the district has two Health Centre IVs, 11 Health Centre IIIs, and five Health Centre IIs.⁹ The structures in the government health facilities, especially those constructed after independence are poor. Classical examples are the two HC IVs of Kapelebyong and Amuria that have dilapidated structures and are in dire need of renovation. There is also a problem of understaffing with the district currently having a staffing level of only 104 health personnel.¹⁰ This situation is mainly attributed to insecurity and inadequate funding.

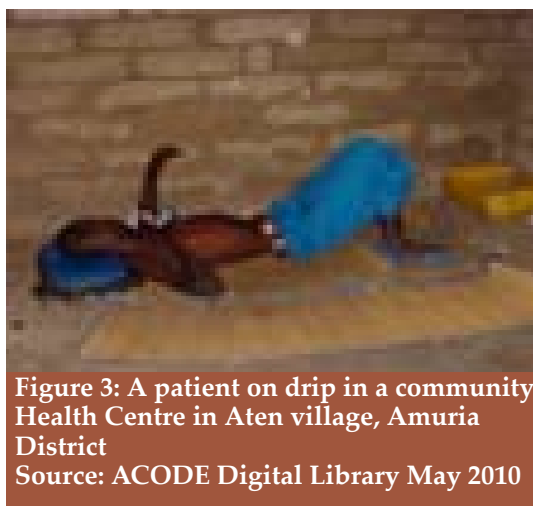


Figure 3: A patient on drip in a community Health Centre in Aten village, Amuria District
Source: ACODE Digital Library May 2010

Access to safe water and sanitation facilities is equally low, with latrine coverage at only 24% while piped water is only accessed by the population in Amuria Town Council. The rest of the population depends on protected springs, deep boreholes, and shallow wells (installed with hand pumps). The major challenges for water provision mainly emanate from the inadequate funding accorded to the sector and the district.

⁸Amuria District Development Plan 2010-2012

⁹The district does not have a single hospital.

¹⁰Amuria District Development Plan 2010-2012.

4.3 Roads

Amuria District has a road network covering a distance of 580 km.. This includes trunk roads, feeder roads and community roads. The maintenance of the roads has been a big challenge to the district, especially after the occurrence of the floods in the third quarter of 2007. The floods washed away road surfaces, bridges and access to a number of places was affected, making 54% of the feeder roads and 79% of the community roads inaccessible¹¹ as indicated in Table 4. The poor state of the roads has wider implications for accessibility to other services by the communities and inability to tap economic opportunities available in outside markets.



Figure 4: Impassable road in in Morungatuny Subcounty, Amuria District
Source: ACODE Digital Library May 2010

Table 4: Feeder road length by sub-county and condition of accessibility

County/Sub county	Accessible (Km)	Inaccessible (Km)	Total (Km)
Acowa	19	12	31
Kapelebyong	30	18	48
Obalanga	18	35	53
Abarilela	7	10	17
Asamuk	23	30	53
Kuju	24	12	36
Morungatuny	0	20	20
Orungo	12	30	42
Wera	08	0	08
GRAND TOTAL	141	167	308

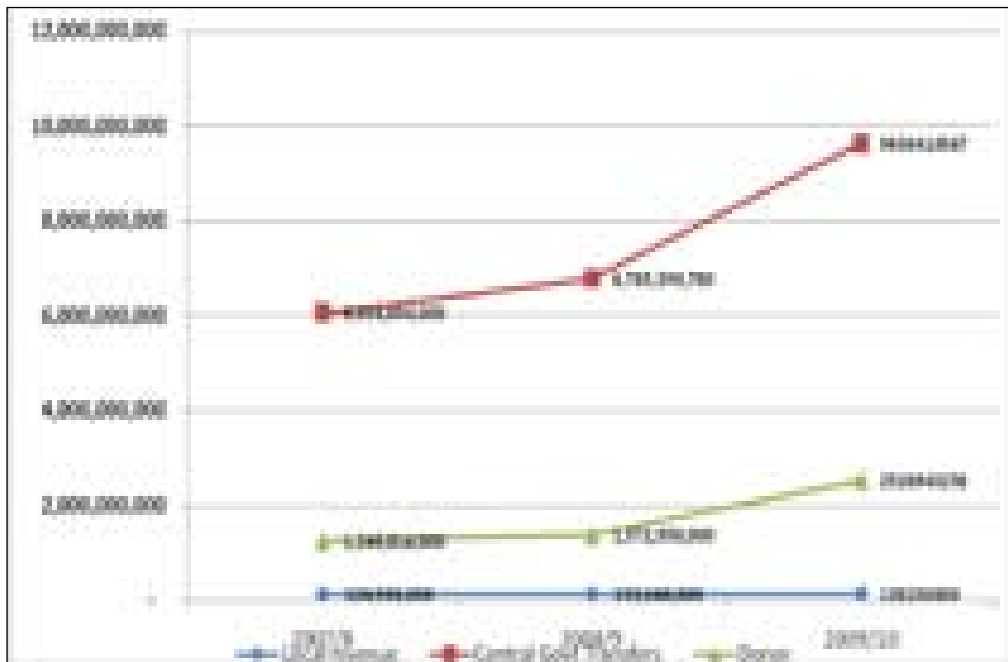
Source: Amuria District Development Plan, 2010-2012

¹¹Amuria District Development Plan 2010-2012

5 Budget and Revenue Architecture of Amuria Local Government

Amuria District has three sources of revenue namely; central government transfers, locally generated sources and donor funds. Figure 5 below indicates the trends in the structure of Amuria District budget for financial years 2007/08, 2008/09 and 2009/10.

Figure 5: District Budget performance FY 2007/8- FY 2009/10



Source: Amuria District Budget Framework Paper, 2010/2011

The structure of the district budget indicates a high dependency on central government transfers and low locally generated resources. As indicated in Figure 5, the total revenues generated in the district over the three years accounted for only 1% (81 m) of the total revenue needed to run the district for the whole financial year with 84% contributed by the central government and the 15% by donors.

6 Score-Card Findings and Interpretation

6.1 Score-Card Performance of Amuria District Council

The District Local Council and the Sub-county Council are established as corporate legal entities under the Local Government Act. At their respective levels, the councils are vested with powers and responsibilities to (i) enact local laws necessary for the effective governance of the areas within their jurisdiction, (ii) ensure accountability and transparency in the conduct of council business and utilization of council funds, (iii) ensure effective planning and budgeting to spur development and the delivery of public services to the local population, and (iv) to monitor the delivery of public service on priority national programmes. The Score-card, assessed the performance of Amuria District Council basing on these parameters.

The council scored 78 points as the overall percentage with good performance registered in the council planning and budgeting role (12 out of 12) and legislative role¹² (16 out of 20). Council performed poorly with regard to monitoring service delivery (36 out of 48) and accountability role (14 out 20). The good performance under planning and budgeting was attributed to the existence of the district plan and vision; existence of Local Government Budget Framework Paper; having approved the budget within the specified time in accordance with the law; and an active Technical Planning Committee.

The major constraining factor to the council is the absence of requisite legislative facilities. Amuria Local Council has no council chambers but rather uses the general meeting room for council sessions. Similarly, there is no public relations office for council and neither do they have a councillors' lounge. However, the Clerk to Council's office and the Planning and Development Office are operational with mini libraries that contain policy documents, district plans and budgets.

6.2 District Chairperson

The Chairperson of Amuria District during the financial year under review was Mr. Julius Ochen. He was first elected in 2006. At the time of the assessment, he was serving his first term of office. According to the Score-card indicators, the Chairperson was assessed on the following five parameters: (i) political leadership, (ii) legislative role, (iii) contact with electorate (iv) participation in communal and development activities, and (v) service delivery on national priority programme areas

¹² Council held all the six mandatory meetings and on time. In the financial year 2008/2009, six council meetings were held by Amuria district council. The first was held in 1st August 2008 then in December 19th 2008, 26th march 2009, 14th may 2009, 12th June 2009 and the last one was held on the 30th June 2009. Council passed the District Ordinance on environment of 2008/2009 that requires each household to have two gardens of cassava to ensure that people do not cut trees in order to buy cassava

The overall score of the chairperson was 76%, with the best performance exhibited in participation in communal and development projects (15 out of 15)¹³ and monitoring of service delivery on national priority areas (26 out of 30). The scores in other parameters are equally impressive with 16 out of 20 for political leadership, 12 out of 15 for contact with electorate, while the least score is legislative role where the chairman scored 11 out of 20.

6.3 District Speaker and Deputy Speaker

The Speaker of Amuria District council during the year under review was Mr. Adiana Robert Ekaju. The Deputy Speaker was Mr. Francis Ecodu. For the FY 2008/09, the Speaker only served for 11 months, having assumed office in August 2008 following the censure of the former speaker Mr. Patrick Elobu Angonu on 1 August 2008.¹⁴ The assessment focused on five key parameters, namely: i) presiding and preservation of order in the council, ii) contact with electorate, iii) participation in communal and development activities, iv) participation in lower local government and , v) monitoring of service delivery on national priority programme areas

The Speaker scored 67 out of 100 possible points. The best performance was exhibited in his contact with the electorate (20 out of 20), while the worst performed parameter was participation in lower local governments (1 out of 10). The Speaker's performance on contact

with electorate was bolstered by the existence of an office in his constituency and a written programme for visiting his electorate. In addition, the Speaker had initiated a number of projects that the communities attested to.¹⁵

The Deputy Speaker, on the other hand, scored 54 out of 100 possible points. His best performed parameter was monitoring of service delivery on national priority programme areas (23 out of 30) while his worst performed parameter was participation in lower local governments (2 out 10 points).



Figure 6: Wera Technical initiated by the Speaker
Source: ACODE Digital Library May 2010

¹³The chairman was instrumental in kick-starting the peace initiatives between Teso and Karamoja. He also initiated a project to combat phylarisis which was piloted in Obalanga sub county and spread to the whole district

¹⁴During the Emergency Council Meeting Held at the District Headquarters on 1st August 2008, the speaker, Mr. Patrick Elobu Angonu was removed on the basis of not being impartial, being disrespectful to councillors and harassing civil servants

¹⁵ The Speaker initiated tree planting in Oimai village, a technical school in Wera sub-county, construction project at Amuria Primary School and linked the community to different development partners

6.4 District Councillors

During the year under review, Amuria District Council had a total of 20¹⁶ councillors in addition to the chairperson. With an estimated population of 291,200 in 2008, on average a councillor represented 14,560 people. According to the Score-card indicators, each of the councillors was assessed on their performance in the following areas: i) legislative role, ii) contact with electorate, iii) participation in communal development activities, iv) participation in lower local government councils and, v) monitoring of service delivery on national priority programme areas.

In terms of gender representation, Amuria District Council comprises 10 male councillors and 8 female councillors. The performance of the councillors also indicates that male councillors on average performed better than their female counterparts, with 55.3% as compared to 43.7% for female councillors. The average score for councillors was 50% with the best councillor, Mr. Eceru Moses Aga from Morungatuny having 81%, while the worst performing councillor Mr. Eteku George William from Kapelebyong had 27%. Table 4 indicates the performance of councillors disaggregated by gender.

¹⁶ Includes the Speaker and Deputy Speaker

Table 5: Performance of Amuria District councillors disaggregated by Gender

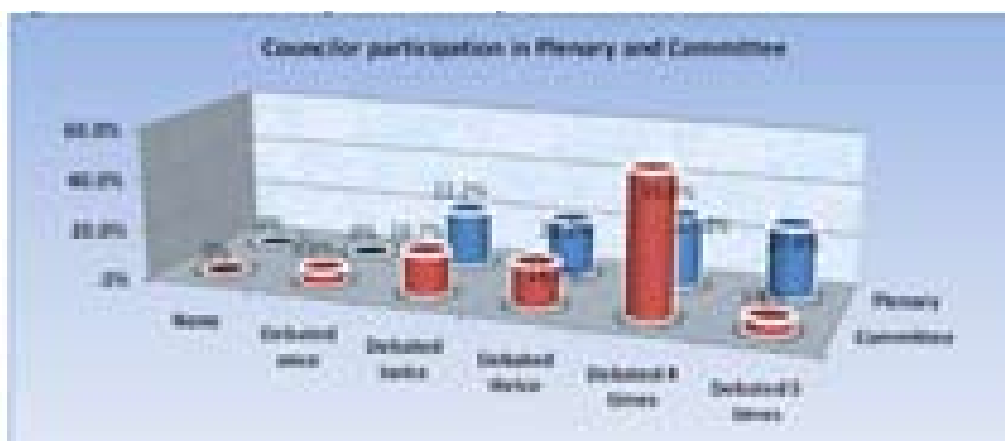
Name	Constituency	Legislative Role 25	Contact with Electorate 20	Participation in communal activities 15	Participation in LLGs 10	Service delivery on NPPAs 30	Total
Moses Eceru Aga	Morungatuny	19	17	13	10	22	81
Moses Otim Omuron	Asamuk	16	15	15	2	19	67
John Tebenyang	Youth	17	15	8	2	25	67
Charles Engoru Echeme	PWDs	16	16	9	5	20	66
Ebiru Paul	Orungo	16	11	8	10	18	63
Samuel Ocheng Aroca	Acowa	13	10	10	1	25	59
Michael Opio	Kuju	14	5	8	0	20	47
Patrick Elobu Angolu	Amuria T/C	18	0	7	2	14	41
Moses Engemu	Obalanga	6	5	13	0	11	35
George William Eteku	Kapelebyong	5	2	9	3	8	27
Average Score for Men							55.3
Irene Ilalu	Asamuk	15	10	10	0	16	51
Florence Isamukere	PWDs	12	7	8	0	21	48
Beatrice Acan Hellen	Kuju	14	0	8	2	23	47
Jane Anango	Morungatuny	9	15	8	3	11	46
Rose Apolot	Wera/Abarilela	11	5	3	0	22	41
Rosemary Acen	Acowa	17	0	8	0	15	40
Jane Acuro	Kapelebyong /obalanga	8	10	2	5	14	39
Jane Asimo	Orungo	8	10	6	2	11	37
Average score for Women							43.6

6.4.1 Legislative Role

The assessment of the legislative role constituted an examination of how the councillors conduct the function of being legislators through debating and passing laws in council. The performance of the councillors was gauged basing on six specific activities, namely: participation in plenary session; participation in committees; moving motion for approval as a resolution of council; regular attendance of plenary and committees; and provision of special skills/knowledge to the council.

Participation in plenary and committees: With regard to councillors' participation in committees and plenary, the assessment indicates that there is a higher level of participation in the committees as contrasted to participation in the plenary sessions¹⁷. Figure 7 shows the participation of the councillors during plenary sessions and committees.

¹⁷ Established from the minutes of both council and committees

Figure 7: Councillor Participation in Plenary and Committee

As indicated in Figure 7, 65% of the councillors made contributions more than four times during committee sessions as compared to 58% during the plenary sessions. This variation was attributed to two major factors. The variation in committee and plenary participation was attributed to the fact that most of the contentious issues are discussed during the committee sessions, leaving little room for discussion during the plenary once the committee chairperson has made a presentation. Indeed, a critical look at the minutes indicates that many issues are tabled by the committee chairpersons and then passed with little discussion. However, there are particular councillors whose participation in both committee and plenary ranks high, and this is attributed to individual skills.¹⁸ Experience in council was also cited since three¹⁹ out of the five councillors that scored maximum points had been councillors of Katakwi District before the creation of Amuria District.

Moving motions: The assessment of the nature and content of motions moved by councillors revealed that 66% of them moved motions without notice while none moved a motion on notice. The motions without notice were spontaneous reactions that depended on the issue being discussed. A scrutiny of the minutes indicated that the motions²⁰ moved focused on key issues affecting the communities. Examples of motions moved include: food security, environment, funding of sectors and NGO work. On the other hand, councillors seemed to lack knowledge of the difference between motions without notice and motions on notice which can partly explain the failure to move motions on notice.

¹⁸ The councillors who had debated most were Mr. Moses Aga, Mr. Otim Moses Omuron, Ms. Hellen Beatrice Acan and Mr. Samuel Ochen

¹⁹ Mr. Moses Aga, Mr. Moses Otim, and Ms. Rosemary Achen were councillors of Katakwi between 2001-2005 before the creation of Amuria in 2006

²⁰ Ms. Rosemary Achen, Ms. Isamukere and Mr. Michael Opio moved motions on Food security, Mr. John Tebyang moved motion on NGOs that had sign posts yet had no work on the ground, moved motion on hunger; Mr. Paul Ebiru and Ms Jane Anago on environment policy, Mr. Eceru Moses Aga on Education Policy, and Ms. Irene Ilalu on increasing funding for community development

Provision of special skills: The assessment indicates that very few councillors had provided special knowledge to council. For those few who did, the nature of their office compelled them to do so. Cases in point are Ms. Florence Isamukere the PWD representative who is always asked by the speaker to make presentations on issues pertaining disability. Similarly, committee secretaries like finance tend to provide guidance to plenary and committees as a special skill. Mr. Samuel Ochieng, for example, provided explanation on financial issues in almost all the plenary sessions.

6.4.2 Contact with Electorate

The extent to which councillors stay in contact with their electorate was assessed basing on the written programmes for visiting the electorate, existence of and functionality of coordinating office; taking decisions of council to the electorate and taking issues of the electorate to council.

Written programme: All the councillors indicated that they were in constant interaction with their electorate although few could adduce the evidence of a written programme. Many indicated surprise at the request of providing a written programme claiming that they did not have to write down the frequency of times they visit the electorate. Some even reasoned that they stay with their electorate and meet on a daily basis and hence there was no need to have a programme. However, a few written programmes of councillors were availed with six councillors having two written programmes while one had one programme.

Co-ordination Office: Coordination offices were seen as key contact points between the councillors and their electorate. The assessment indicated that majority councillors used their homes as coordinating offices for the electorate. This was attributed to the lack of funds to acquire office premises in addition to the electorate being located within the precincts of their homes. The functionality of these homes as offices was however discounted since the majority had neither visitor's books nor files. A few councillors, however, had functional offices within the trading centres that were well furnished with office related equipment such as files, notebooks and calendars.

Communication between council and electorate: Given the mandate of the councillors to bridge the gap between the electorate and council, councillors were assessed to gauge the extent to which they took issues raised by electorate to council and the response from council to the electorate. The assessment indicates that the councillors who did not take issues raised by electorate to council



Figure 8: Councillor Morungatuny in a village meeting
Source: ACODE Digital Library May 2010

neither reported back to the electorate the decisions of council. The assessment shows that 38.9% of the councillors neither communicated to council nor the electorate. On the other hand, the trend indicates that councillors tended to communicate more to the electorate about council decisions (55.6%) than communicating electorate issues to the council (44.4%). This is supported by the evidence of district reports found in possession of the councillors while the communication to council tended to be verbal and could not be easily verified.

6.4.3 Participation in Communal and Development Activities in Electoral Area

Councillors were assessed with regard to the projects initiated, their contributions to projects and whether they linked communities to development partners. Table 5 indicates the performance of the councillors under each of the parameters.

Table 6 Contributions of councillors to communal activities

Projects initiated	None 5.6%	One project 11.1%	Two or more projects 83.3%
Linking community to development partners	None 61.1%	Signed one memorandum 16.7%	Signed more than one memorandum 22.2%
Contributions to communal projects (Advice)	None 77.8%		Yes 22.2%
Contributions to communal projects (Material)	None 16.7%		Yes 83.3%

The analysis shows that 94.4% of the councillors had at least initiated a project in their electoral area, and 83.3% of these had initiated two or more projects. These projects were mainly the councillors' "brain children" with little support from other agencies or actors. The magnitude of the projects initiated varied from simple self-help groups²¹ bringing together women and youth to high capital investment projects for health facilities²² and schools.²³ On the other hand, 61.1% of the councillors had not linked communities to development



Figure 9: Morungatuny Health Centre III linked to international Volunteers by Area councillor
Source: ACODE Digital Library May 2010

²¹ Owounoi women farmers, Ikeunai women farmers Okoromit parish initiated by councillor Isamukere

²² Exmples include: Ongutoi Health centre IV in Abarilela S/C by ARUDA a CBO initiated by the speaker Amuria district and also the Ambulance donated by the same CBO to the district, Ayola HC II community help,

²³ Asamuke SS by councilor Otim Moses

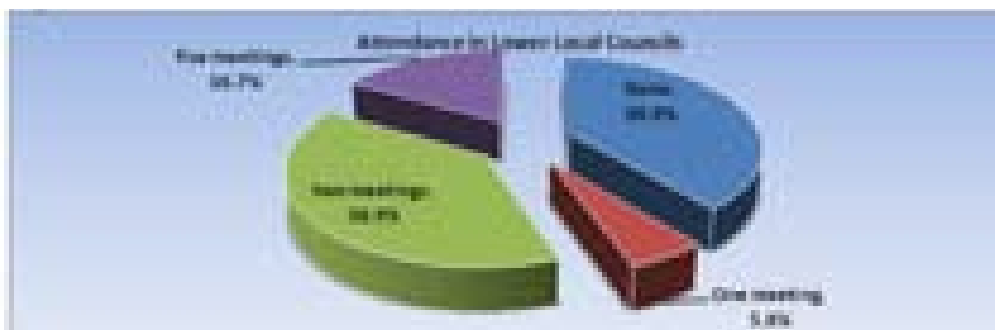
partners, although 38.9% had signed memoranda for support to the communities. It was, however, revealed that despite the absence of signed memoranda to the effect, councillors played a key role in linking beneficiaries to the NGOs providing services in the areas. Many of the councillors that claimed to have linked their communities to development partners pointed to the referrals they made for the needy communities since partners, especially NGOs like World Vision and Concern, tended to involve local leaders in the identification of the beneficiaries.

The nature of contribution to development activities also tended to be skewed towards material contribution in contrast to written advice. As indicated in Table 6, 83.3% of the councillors that had made contributions provided material support while a paltry 22.2% provided written advice.

6.4.4 Participation in Lower Local Government

Councillors were assessed to gauge their level of involvement in lower local councils. The findings reveal that councillors attend meetings of lower local councils although with varying frequency as indicated in Figure 10.

Figure 10 Attendance in Lower Local Councils



As indicated in Figure 10, 61.1% of the councillors had attended sub-county council meetings. The 38.9% who did not attend indicated that they depended on the sub county authorities to invite them for the meetings, something that is not always done. On the contrary, the verification visits showed that the leadership at LC III level always invite the councillors²⁴ although they do not turn up.

6.4.5 Service Delivery on National Priority Programme Areas

Councillors are facilitated to undertake joint monitoring of government programmes by the respective departments. The assessment showed active engagement of councillors in monitoring priority programme areas. The most monitored priority programme area was agriculture with all councillors having

24

inspected NAADS/PMA programmes at least once. The attendance of FAL obtained the least scores with 61.1% of the councillors that had not attended a single FAL session. Details of the performance on each national priority programme area are given in Table 7.

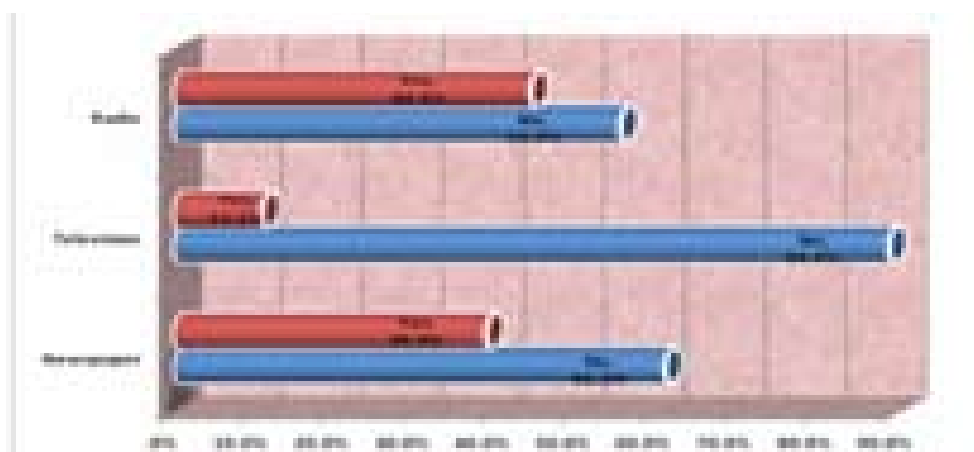
Table 7: Councillors performance on NPPAs

Parameter	None	One report	Two or more reports
Monitoring and giving feedback to council	11.1%	38.9%	50.0%
Attended NAADS/PMA or other programs	.0%	55.6%	44.4%
Attended FAL session	61.1%	11.1%	27.8%
Visited health units in the constituency	11.1%	44.4%	44.4%
Visited schools in sub county	33.3%	.0%	66.7%

6.4.6 Participation in Media

It is vital for councillors to participate in media events so as to reach a wider audience and communicate to the electorate key issues. Figure 11 shows the participation of councillors in media events.

Figure 11: Participation of councillors in media events



As indicated in Figure 11, councillor participation in media events is very low, limited to 44.4% of councillors participating in radio talk shows, 38.9% writing in newspapers and only 11.1%²⁵ appearing on television. The issues discussed in the media were mainly related to the floods that devastated the district in 2007 and the resultant famine thereafter.

²⁵ Councillor Moses Otim wrote an article in Etop and participated in radio talk show on Veritas on Agriculture

7 Amuria District Score-card Performance and The Quality Of Public Services

The performance of the political arm of Amuria District (Council - 78 points, Chairperson - 84 points; Speaker - 65 points, Councillors - 55 average points for men and 43 average points for women) does not match the quality of public services in the district. Indeed, the scores for individual councillors, most of which are generally poor, explain the poor quality of services in the district. A number of factors, both structural and operational, explain this situation in Amuria District.

7.1 Structural Factors for Poor Performance and Poor Service Delivery

7.1.1 High Dependence on the Central Government

Like all the local governments assessed during the year under review, Amuria is highly dependent on the central government and donors for its budget support. As discussed in Section 5 of this report, over 84% of the budget revenue is raised through central government grants while 15% is from donors. The district's locally generated revenue amounts to a meagre 1%. This level of dependency undermines the rationale of decentralization, affects service delivery and overall performance of the district. Most grants from the central government are conditional and therefore earmarked for specific services. Only a slight degree of flexibility is permissible, but even so with restrictions. The unconditional grant, which is the only grant that LGs may use as part of their revenues, is mainly used to pay staff salaries. In many instances these funds are not adequate, and hence create a funding gap.

7.1.2 Political Power without Authority over Planning and Budget

Legally and politically, Local Government Councils are responsible for all Local Government functions as stipulated in the Local Government Act including: planning, financial accountability and the delivery of public goods and services. However, Amuria's political leadership holds no controlling or other appropriate authority to determine or direct how the funds allocated to the district are utilized. The Chief Administrative Officer who is the accounting officer of the district is appointed by the Central Government. Secondly, the various ministries including those responsible for Local Government and Finance have developed a set of guidelines and procedures that limit the involvement of the Local Government Council in the management of the district's financial resources including the procurement process. The guidelines and procedures enjoin the council to oversee the use of funds by the technical agencies of the Local Government but to ensure that they do not get involved in the governance of these resources. This is popularly referred to as the "eyes

on, hands off" approach to the governance of Local Government Council financial resources.

7.1.3 Absence of Strategic Development Planning and Implementation Targets

Amuria District operates on the basis of the three-year rolling development plan. The budgeting and implementation of the plan takes the form of an annual work plan with very short-term targets set for every financial year. There is no strategic long-term investment plan that can provide a framework for setting long-term development targets and budget allocations. For example, the Council has no clearly defined targets for key sectors such as education, health, roads or even local revenue collection. Indeed, the absence of long-term strategic development targets denies the council the opportunity to operate in a more strategic manner and to measure their own performance on the basis of clearly defined development and service delivery benchmarks.

7.1.4 Quality of District Councillors and other Capacity Issues

The quality of councillors is mainly affected by the level education. At the moment, there is no minimum education requirement for anyone to hold the office of a district councillor in Amuria district, as is the case in all other districts. In fact, councillors are not required to submit any academic papers as part of the eligibility requirements to context for the office of councillor. There is widespread consensus that councillors with very low level of education failed to express themselves during plenary while some could not make written contributions to any committee. The low levels of education undermine effective debate and interaction among councillors and the highly educated technical staff whom they are presumably supposed to supervise. Indeed, various councillors pointed out this as one of the major challenges some of their colleagues faced in discharging their statutory and political functions as envisaged under the Local Government Act. Evidence from the assessment showed that councillors with higher levels of education (Degree, Certificates or their equivalent) debated and contributed more significantly and objectively during plenary and committee meetings.

On the other hand, some of the councillors lack basic skills and tools that are essential in discharging the roles and responsibilities of councillors. For example, the recorded district council proceedings did not include appropriate attribution that could enable a qualitative analysis of the contributions of individual councillors. Besides, the councillors themselves did not keep a coherent record of their activities and contributions. Most councillors did not have diaries or notebooks while others used loose record options and cell phones that could not be tendered as evidence of performance at the time of the assessment.

7.1.5 Awarding Contracts from the Centre

Such practices do not only create a disjointure between the implementation and the supervisory role that local governments are supposed to provide but also undermine the very essence of the policy of decentralization. Accountability for actions taken during implementation of programmes and projects by the contractors is to the centre rather than the district. Furthermore, it affects supervision as well as the much needed role of holding contractors accountable by the Local Government. For example, at the inauguration of the Water AID funded Shs. 400 million project in 2008, the Amuria District chairman, Julius Ochen, highlighted the issue as a bottleneck to quality service delivery since the local leaders had no say on what was being provided.

7.2 Operational Factors Affecting Performance of Amuria District Council

7.2.1 Incomprehension of the Actual Roles and Duties on Part of Political Leaders

Basing on their own confession during the assessment, most councillors do not know their roles and responsibilities in entirety. It was established that the orientation done at the commencement of council by the Ministry of Local Government was not comprehensive enough to enable them comprehend their duties. This ignorance of the basic roles and responsibilities on part of the elected politicians greatly hinders their supervisory role of service delivery in the district.

7.2.2 Poor Record Keeping

Councillors in Amuria district exhibited poor record keeping in relation to their activities as elected leaders. For example although many councillors made contributions during council meetings and met with their electorate, there was no record to help deduce evidence to this effect. Some councillors did not have diaries or notebooks while others used loose record options and cell phones. At the council level, it was evident that while councillors claimed to have made contributions during plenary sessions, many of these were not recorded by the Clerk to Council due to errors of omission or commission.

7.2.3 Political Intrigue

There was apparent friction between central government functionaries and the district leadership, especially the District chairman. Issues raised by the chairman who belongs to the opposition party UPC have on a number of occasions been ignored by the central government. For instance, the issue of food insecurity in the area is attributed to the unwillingness of the central government to help the people. Ochen insists that he has, on numerous occasions, sufficiently communicated to the government the situation in Amuria but has been ignored

and even persecuted. "In April 2009 I wrote to government through the Office of the Prime Minister. I never got a response. In May, I wrote another letter in which I threatened to lead a demonstration to stop WFP trucks taking food to Karamoja if our problems were not addressed. The only response I got was a copy of a letter from the Prime Minister to the Minister for Disaster Preparedness. Before I could lead the demonstration, I was arrested on accusations that I was leading a group of thugs that were mounting roadblocks and robbing civilians."

If the quality of public service delivery is to improve in Amuria District, both the structural and operational factors need to be addressed. At the national level, ULGA should work towards engaging in advocacy to help local governments like Amuria function better. At the district level, councillors should take personal initiative to appreciate and manage their programmes of work better through improved record keeping, regular contact with their electorate and effective as well as proper management of local government funds through regular monitoring.

Amuria LC5 Boss Held Over Demo

(Adapted from the New Vision May 3 2009)

The Police on Thursday arrested the Amuria district LC5 chairman, Julius Ochen, over an unlawful demonstration.

He was intercepted by the district Police commander, Patrick Karamura and driven to Amuria Central Police Station where he was interrogated for about two hours.

Ochen said he had mobilised area residents to walk from Amuria to Kampala to hand over a petition to the Speaker of Parliament over famine in the district.

He said six people had so far died of starvation.

"I wrote to the Office of the Prime Minister calling for intervention but no action has been taken. That is why I organised the people to walk to Kampala," Ochen explained.

Karamura, however, said the demonstration was unlawful. He accused Ochen of refusing to follow the right procedures for holding a peaceful demonstration. Karamura said Ochen wrote to him a letter on April 20, informing the Police of the planned demonstration and he advised him to seek for permission from the Inspector General of Police, since the demonstrators would walk through different districts.

"I advised the chairman that walking would worsen the condition of those purported to be starving but he went ahead to launch the demonstration using a government vehicle," Karamura explained.

The mid-eastern Police spokesman, Hassan Nyene, said Ochen was not arrested but held briefly for discussions to dissuade him from continuing with the protest.

8 Recommendations and General Conclusion

The findings from the district Score-card partly explain the quality of service delivery. A number of structural, policy and operational factors that impinge on the quality of services have been identified from the assessment. While most councillors may be aware of their duties, roles and obligations as highlighted in the Local Government Act, commitment to their implementation and realization was not forthcoming. In addition, there was poor documentation and record keeping on the part of the political leaders and a discernable detachment from the electorate. The following are specific recommendations that the district council can undertake to improve its performance and that of its councilors as a means of improving service delivery at the district level.

8.1 Advocacy for a Changed Budget Architecture

The high dependency on central government transfers makes the district a mere agent of the central government rather than fully fledged local government as envisaged under Article 178 of the Constitution. Amuria District should work with other local governments through the Uganda Local Government Association (ULGA) to advocate for a change in the current budget architecture. It is important that the national budget resources should be equally shared between the central government and the local governments so that local governments do not have to depend on sectoral conditional grants.

8.2 Adopt Minimum Education Qualifications for Council Members

Although the current legal framework does not stipulate minimum academic qualifications for Council members, Amuria District Council should provide leadership by requiring that persons seeking to be members of the council possess the minimum qualification of Advanced Level education or its equivalent. Appropriate academic qualifications are essential in ensuring quality and robust debate in council and the supervision of council senior technical staff who are often educated up to degree level.

8.3 Formulate a Comprehensive and Integrated Long-term Development Plan

The district should be managed with more long-term development plans. The current three- year rolling plan which is presented in form of work plans does not address strategic long- term development interests of the district. For Amuria District to develop, a long-term strategic plan that transcend beyond regimes and personalities ought to be in place. Such a plan would also enable the council set long-term development targets and periodic performance benchmarks on the basis of which it can evaluate its performance and progress.

8.4 Continuous Orientation and Training for Councillors

The orientation and training offered to the Council by the Ministry of Local Government should be made more systematic and regular. Such orientation should cover the roles and functions of the council in the delivery of public services, mission and vision of the council, mechanisms of accountability to the district residents and other important development and planning-related training.

Conclusion

Although, the Amuria District Council Score-card reveals good performance by the council and its organs, the quality of service delivery still remains wanting. This assessment has attempted to provide some explanations for this performance and to offer potential solutions to address the current service delivery deficit in the district. The Score-card administration process also raised key questions regarding the Score-Card methodology. The key question that will need to be addressed as part of the methodology development process is to include scores that clearly inquire into the cause-effect relationship between Score-card performance, the quality of service delivery and, voice and accountability. Finally, this assessment represents the most evidence-based performance assessment of Amuria District Council and hence presents an opportunity for investing in creating a more robust local government that is responsive to the service delivery needs of Amuria District residents.

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ANNEXES

Annex 1: Amuria Councillors

No	Name	Titles	Status of assessment
1.	Hon. Ochen Julius	District Chairperson	Yes
2.	Hon. Adiamo Ekaju Robert	L.CV Councilor Wera/District Speaker	Yes
3.	Hon. Ecodu Francis	L.CV Councilor Abarilela/ Deputy Speaker	Yes
4.	Hon. Acuro Jane	Women Councilor Kapelebyong	Yes
5.	Hon. Engemu James	L.CV Councilor Obalanga	Yes
6.	Hon. Eteku William	L.CV Councilor K'byong	Yes
7.	Hon. Isamukere Florence	L.CV Councilor PWD Amuria	Yes
8.	Hon. Engoru C.Echemu	L.CV Councilor PWD Amuria	Yes
9.	Hon. Tebenyang Robert	L.CV Councilor District Youth Councilor Acowa	Yes
10.	Hon. Opio Michael	L.CV Councilor Kuju	Yes
11.	Hon. Acam Helen B.	L.CV Councilor Kuju & Amuria T/C	Yes
12.	Hon. Acen Rose Mary	Women Councilor Acowa	Yes
13.	Hon. Asimo Jane	L.CV Councilor Orungo	Yes
14.	Hon. Apolot Rose	Women Councilor Wera & Abarilela Councilor	Yes
15.	Hon. Ilalu Irene	L.CV Women Councilor Asamuk	Yes
16.	Hon. Otim Moses Omuron	L.CV Councilor Asamuk	Yes
17.	Hon. Ebiru Paul	L.CV Councilor Orungo	Yes
18.	Hon. Eceru Moses Aga	L.CV Councilor Morungatunyi	Yes
19.	Hon. Anango Jane M.	Women Councilor Morungatunyi	Yes
20.	Hon. Ochieng Samuel Arocha	L.CV Councilor Acowa	Yes
21	Hon. Elobu Angonu Patrick	LCV Councilor Amuria Town Council	Yes

Annex 2: Amuria Local Council Scorecard**Total 78**

DISTRICT COUNCIL		
1	LEGISLATIVE ROLE	16
a	Adopted model rules of Procedure with/without amendments	4
b	Ordinances	3
c	Passed motions for resolutions on policy	2
d	Evidence of legislative resources	3
e	Petitions & Focused Tours	2
f	Held council meetings on time	2
2	ACCOUNTABILITY ROLE	14
a	Public Accounts Committee (PAC)	4
b	Public Funds	4
c	Internal Assessment	4
d	Public Hearings	0
e	Involvement of CSOs, CBOs, Citizens	2
3	PLANNING & BUDGETING	12
a	Existence of Plans & Vision	4
b	Existence of Local Government Budget Framework Paper	1
c	Prior approval of the Development Plan before the Budget approval	1
d	Approved budget within time according to the law	1
e	Active Technical Planning Committee	1
f	Monitoring and Evaluation	5
4	SERVICE DELIVERY ON NATIONAL PRIORITY PROGRAMMES	
a	Education	5
b	Health	6
c	Water and Sanitation	6
d	Roads	8
e	Agriculture and Extension	6
f	Functional Adult Literacy	1
g	Environment and Natural Resources	4
Total		

Annex 3: District Chairperson
Name: Mr. Ochen Julius
Designation: District Chairperson
Score: 84

		Actual Score	Maximum Score
1	POLITICAL LEADERSHIP		20
a	Presiding at meetings of Executive Committee	4	3
b	Monitoring and administration	3	5
c	Evidence of a report made to council on the state of affairs of the District	2	2
d	Overseeing Performance of civil servants	2	5
e	Recommended to council persons to be appointed members of DSC and other boards/committees	5	5
2	LEGISLATIVE ROLE		20
a	Regular attendance of Plenary sessions, Committees	2	5
b	Motions/Bills presented by the Executive and passed	4	8
c	Initiated and formulated policies	5	7
3	CONTACT WITH ELECTORATE		15
a	Evidence of a Programme of meetings with Electorate	4	5
b	Evidence of Reports/Press release/public notice of decisions of the Council to the electorate	5	5
c	Evidence of issues raised by the electorate to the Executive /Council	3	5
4	PARTICIPATION IN COMMUNAL AND DEVELOPMENT ACTIVITIES IN HIS/HER ELECTORAL AREA		15
a	Projects initiated	5	5
b	Contributions to communal Projects/activities	5	5
c	Linking the community to Development Partners/NGOs	5	5
5	SERVICE DELIVERY ON NATIONAL PRIORITY PROGRAMMES AREAS		30
a	Monitoring and giving feedback to Council	3	5
b	Attended NAADS/PMA/other programs meetings	5	5
c	Attended functional Adult literacy session	2	5
d	Visited Health units in every Lower local government	5	5
e	Visited schools in every sub-county	3	5
f	Participated in a Radio/Television Talk show in any media.	5	3
g	Environment and Natural Resources protection	3	2
TOTAL		84	

Annex 4: **Speaker**
Name: **Adiama Robert Ekaju**
Designation: **Speaker**
Constituency: **Amuria**
Score: **65**

	SPEAKER	Actual Score	Maximum Score
1	PRESIDING AND PRESERVATION OF ORDER IN THE COUNCIL	17	25
a	Chairing lawful council/ meetings	2	3
b	Rules of procedure	6	6
c	Business Committee	3	3
d	Delegated to the Deputy Speaker at least once/ Evidence of deputizing the speaker in any activity	3	5
e	Evidence of a records book with Issues/ petitions presented to the office	0	2
f	Evidence of record of motions/bills presented in council	3	3
g	Provided special skills/knowledge to the Council or committees.	0	5
2	CONTACT WITH ELECTORATE	20	20
a	Evidence of a written Programme of meetings with Electorate	5	5
b	Office or coordinating centre in the constituency	5	5
c	Evidence of Reports of decisions of the Council taken to the electorate	5	5
d	Evidence of issues raised by the electorate	5	5
3	PARTICIPATION IN COMMUNAL AND DEVELOPMENT ACTIVITIES IN HIS/HER ELECTORAL AREA	13	15
a	Projects initiated	5	5
b	Contributions to communal Projects/activities	5	5
c	Linking the community to Development Partners/ NGOs	3	5
4	PARTICIPATION IN LOWER LOCAL GOVERNMENT	1	10
a	Attendance in sub - county Council sessions	1	5
b	Evidence of giving feedback to the sub-county Council from District Council.	0	5
5	SERVICE DELIVERY ON NATIONAL PRIORITY PROGRAMME AREAS	14	30
a	Monitoring and giving feedback to council	5	5
b	Attended NAADS/PMA/other related programs meetings	0	5
c	Attended functional Adult literacy session	5	5
d	Visited Health units in constituent sub-county	0	5
e	Visited schools in constituent sub-county	0	5
f	Participated in a Radio/Television Talk show in any media.	2	3
g	Participated in an activity that promotes Sustainable Environment and Natural Resource Use	2	2
	TOTAL	65	100

Name Ecodu Francis
Designation Deputy Speaker
Constituency Amuria
Score 54

DEPUTY SPEAKER		Actual score	Maximum Score
1	PRESIDING AND PRESERVATION OF ORDER IN THE COUNCIL	16/25	25
a	Chairing lawful council/ meetings	1	3
b	Rules of procedure	6	6
c	Business Committee	3	3
d	Delegated to the Deputy Speaker at least once/ Evidence of deputizing the speaker in any activity	3	5
e	Evidence of a records book with Issues/ petitions presented to the office	0	2
f	Evidence of record of motions/bills presented in council	3	3
g	Provided special skills/knowledge to the Council or committees.	0	5
2	CONTACT WITH ELECTORATE	5/20	20
a	Evidence of a written Programme of meetings with Electorate	0	5
b	Office or coordinating centre in the constituency	5	5
c	Evidence of Reports of decisions of the Council taken to the electorate	0	5
d	Evidence of issues raised by the electorate	0	5
3	PARTICIPATION IN COMMUNAL AND DEVELOPMENT ACTIVITIES IN HIS/HER ELECTORAL AREA	8/15	15
a	Projects initiated	5	5
b	Contributions to communal Projects/activities	3	5
c	Linking the community to Development Partners/NGOs	0	5
4	PARTICIPATION IN LOWER LOCAL GOVERNMENT	2/10	10
a	Attendance in sub - county Council sessions	2	5
b	Evidence of giving feedback to the sub-county Council from District Council.	0	5
5	SERVICE DELIVERY ON NATIONAL PRIORITY PROGRAMME AREAS	23/30	30
a	Monitoring and giving feedback to council	5	5
b	Attended NAADS/PMA/other related programs meetings	5	5
c	Attended functional Adult literacy session	0	5
d	Visited Health units in constituent sub-county	5	5
e	Visited schools in constituent sub-county	5	5
f	Participated in a Radio/Television Talk show in any media.	1	3
g	Participated in an activity that promotes Sustainable Environment and Natural Resource Use	2	2
	TOTAL	54/100	100

Annex 5

District Councillors

Name:
Constituency:
Score:

Eceru Moses Aga
Morungatuny
81

	Councillor	Actual Score	Maximum Score
	1 LEGISLATIVE ROLE	19	25
a	Participation in plenary session	5	5
b	Participation in Committees	3	5
c	Moved motion without notice	2	2
d	Moved motion on notice	0	3
e	Regular attendance of plenary	3	3
f	Regular attendance of committee	2	2
g	Special knowledge to council	2	2
h	Special knowledge to committee	2	2
g	Special knowledge Explanation on issue	0	1
	2 CONTACT WITH ELECTORATE	17	20
a	Evidence of a written Programme of meetings with Electorate	5	5
b	Existence of Office or coordinating office	2	2
c	Functional Office or coordinating office	0	3
d	Evidence of Reports of decisions of the Council taken to the electorate	5	5
e	Issues raised by electorate taken to council	5	5
	3 PARTICIPATION IN COMMUNAL AND DEVELOPMENT ACTIVITIES IN HIS/HER ELECTORAL AREA	13	15
a	Projects initiated	5	5
b	Provided Written advice as contributions to communal projects	0	2
c	Material Contributions to communal projects	3	3
d	Signed one Memorandum of Understanding (MoU) / evidence of Lobbying a development partner	3	3
e	Implemented MoU	2	2
	4 PARTICIPATION IN LOWER LOCAL GOVERNMENT	10	10
a	Attendance in sub - county Council sessions	5	5
b	Evidence of giving feedback to the sub-county Council from District Council.	5	5
	5 SERVICE DELIVERY ON NATIONAL PRIORITY PROGRAMME AREAS	22	30
a	Monitoring and giving feedback to council	5	5
b	Attended NAADS/PMA /other programs meetings	5	5
c	Attended functional Adult literacy session	0	5
d	Visited Health units in the constituent sub-county	5	5
e	Visited schools in every sub-county	5	5
f	Participated in a Radio Talk show in any media.	1	1
g	Participated in a Television Talk show in any media.	0	1
h	Written an article in a News Paper	1	1
i	Participated in an activity that promotes Sustainable Environment and Natural Resource Use	0	2
	TOTAL	81	100

Name: Otim Moses Omuron
Constituency: Councilor Asamuk
Score 67

Councillor		Actual Score	Maximum Score
1	LEGISLATIVE ROLE	16	25
a	Participation in plenary session	5	5
b	Participation in Committees	4	5
c	Moved motion without notice	2	2
d	Moved motion on notice	0	3
e	Regular attendance of plenary	3	3
f	Regular attendance of committee	2	2
g	Special knowledge to council	0	2
h	Special knowledge to committee	0	2
g	Special knowledge Explanation on issue	0	1
2	CONTACT WITH ELECTORATE	15	20
a	Evidence of a written Programme of meetings with Electorate	0	5
b	Existence of Office or coordinating office	2	2
c	Functional Office or coordinating office	3	3
d	Evidence of Reports of decisions of the Council taken to the electorate	5	5
e	Issues raised by electorate taken to council	5	5
3	PARTICIPATION IN COMMUNAL AND DEVELOPMENT ACTIVITIES IN HIS/HER ELECTORAL AREA	15	15
a	Projects initiated	5	5
b	Provided Written advice as contributions to communal projects	2	2
c	Material Contributions to communal projects	3	3
d	Signed one Memorandum of Understanding (MoU) / evidence of Lobbying a development partner	3	3
e	Implemented MoU	2	2
4	PARTICIPATION IN LOWER LOCAL GOVERNMENT	2	10
a	Attendance in sub - county Council sessions	2	5
b	Evidence of giving feedback to the sub-county Council from District Council.	0	5
5	SERVICE DELIVERY ON NATIONAL PRIORITY PROGRAMME AREAS	19	30
a	Monitoring and giving feedback to council	2	5
b	Attended NAADS/PMA /other programs meetings	5	5
c	Attended functional Adult literacy session	0	5
d	Visited Health units in the constituent sub-county	2	5
e	Visited schools in every sub-county	5	5
f	Participated in a Radio Talk show in any media.	1	1
g	Participated in a Television Talk show in any media.	1	1
h	Written an article in a News Paper	1	1
i	Participated in an activity that promotes Sustainable Environment and Natural Resource Use	2	2
TOTAL		67	100

Name: Tebenyang John
 Constituency: Youth Councilor
 Score: 67

Councillor	Actual Score	Maximum Score
1. LEGISLATIVE ROLE	17	25
a Participation in plenary session	3	5
b Participation in Committees	4	5
c Moved motion without notice	2	2
d Moved motion on notice	0	3
e Regular attendance of plenary	3	3
f Regular attendance of committee	2	2
g Special knowledge to council	0	2
h Special knowledge to committee	2	2
g Special knowledge Explanation on issue	1	1
2. CONTACT WITH ELECTORATE	15	20
a Evidence of a written Programme of meetings with Electorate	5	5
b Existence of Office or coordinating office	2	2
c Functional Office or coordinating office	3	3
d Evidence of Reports of decisions of the Council taken to the electorate	5	5
e Issues raised by electorate taken to council	0	5
3. PARTICIPATION IN COMMUNAL AND DEVELOPMENT ACTIVITIES IN HIS/HER ELECTORAL AREA	8	15
a Projects initiated	5	5
b Provided Written advice as contributions to communal projects	0	2
c Material Contributions to communal projects	3	3
d Signed one Memorandum of Understanding (MoU) / evidence of Lobbying a development partner	0	3
e Implemented MoU	0	2
4. PARTICIPATION IN LOWER LOCAL GOVERNMENT	2	10
a Attendance in sub - county Council sessions	2	5
b Evidence of giving feedback to the sub-county Council from District Council.	0	5
5. SERVICE DELIVERY ON NATIONAL PRIORITY PROGRAMME AREAS	25	30
a Monitoring and giving feedback to council	5	5
b Attended NAADS/PMA /other programs meetings	5	5
c Attended functional Adult literacy session	5	5
d Visited Health units in the constituent sub-county	2	5
e Visited schools in every sub-county	5	5
f Participated in a Radio Talk show in any media.	0	1
g Participated in a Television Talk show in any media.	0	1
h Written an article in a News Paper	1	1
i Participated in an activity that promotes Sustainable Environment and Natural Resource Use	2	2
TOTAL	67	100

Name: Engoru Charles Echeme
 Constituency: Councilor PWDs
 Score: 66

Councillor		Actual Score	Maximum Score
1	LEGISLATIVE ROLE	16	25
a	Participation in plenary session	4	5
b	Participation in Committees	5	5
c	Moved motion without notice	2	2
d	Moved motion on notice	0	3
e	Regular attendance of plenary	3	3
f	Regular attendance of committee	0	2
g	Special knowledge to council	2	2
h	Special knowledge to committee	0	2
g	Special knowledge Explanation on issue	0	1
2	CONTACT WITH ELECTORATE	16	20
a	Evidence of a written Programme of meetings with Electorate	5	5
b	Existence of Office or coordinating office	2	2
c	Functional Office or coordinating office	3	3
d	Evidence of Reports of decisions of the Council taken to the electorate	5	5
e	Issues raised by electorate taken to council	1	5
4	PARTICIPATION IN COMMUNAL AND DEVELOPMENT ACTIVITIES IN HIS/HER ELECTORAL AREA	9	15
a	Projects initiated	1	5
b	Provided Written advice as contributions to communal projects	0	2
c	Material Contributions to communal projects	3	3
d	Signed one Memorandum of Understanding (MoU) / evidence of Lobbying a development partner	3	3
e	Implemented MoU	2	2
4	PARTICIPATION IN LOWER LOCAL GOVERNMENT	5	10
a	Attendance in sub - county Council sessions	0	5
b	Evidence of giving feedback to the sub-county Council from District Council.	5	5
5	SERVICE DELIVERY ON NATIONAL PRIORITY PROGRAMME AREAS	20	30
a	Monitoring and giving feedback to council	5	5
b	Attended NAADS/PMA /other programs meetings	2	5
c	Attended functional Adult literacy session	2	5
d	Visited Health units in the constituent sub-county	2	5
e	Visited schools in every sub-county	5	5
f	Participated in a Radio Talk show in any media.	1	1
g	Participated in a Television Talk show in any media.	0	1
h	Written an article in a News Paper	1	1
i	Participated in an activity that promotes Sustainable Environment and Natural Resource Use	2	2
	TOTAL	66	100

Name: Ebiru Paul
 Constituency: Councilor Orungo
 Score: 63

Councillor	Actual Score	Maximum Score
1 LEGISLATIVE ROLE	16	25
a Participation in plenary session	4	5
b Participation in Committees	4	5
c Moved motion without notice	2	2
d Moved motion on notice	0	3
e Regular attendance of plenary	3	3
f Regular attendance of committee	0	2
g Special knowledge to council	2	2
h Special knowledge to committee	0	2
g Special knowledge Explanation on issue	1	1
2 CONTACT WITH ELECTORATE	10	20
a Evidence of a written Programme of meetings with Electorate	5	5
b Existence of Office or coordinating office	0	2
c Functional Office or coordinating office	0	3
d Evidence of Reports of decisions of the Council taken to the electorate	5	5
e Issues raised by electorate taken to council	1	5
4 PARTICIPATION IN COMMUNAL AND DEVELOPMENT ACTIVITIES IN HIS/HER ELECTORAL AREA	8	15
a Projects initiated	5	5
b Provided Written advice as contributions to communal projects	0	2
c Material Contributions to communal projects	3	3
d Signed one Memorandum of Understanding (MoU) / evidence of Lobbying a development partner	0	3
e Implemented MoU	0	2
4 PARTICIPATION IN LOWER LOCAL GOVERNMENT	10	10
a Attendance in sub - county Council sessions	5	5
b Evidence of giving feedback to the sub-county Council from District Council.	5	5
5 SERVICE DELIVERY ON NATIONAL PRIORITY PROGRAMME AREAS	18	30
a Monitoring and giving feedback to council	2	5
b Attended NAADS/PMA /other programs meetings	2	5
c Attended functional Adult literacy session	0	5
d Visited Health units in the constituent sub-county	5	5
e Visited schools in every sub-county	5	5
f Participated in a Radio Talk show in any media.	1	1
g Participated in a Television Talk show in any media.	0	1
h Written an article in a News Paper	1	1
i Participated in an activity that promotes Sustainable Environment and Natural Resource Use	2	2
TOTAL	63	100

LOCAL GOVERNMENT COUNCILS' PERFORMANCE AND THE QUALITY OF SERVICE DELIVERY IN UGANDA

Name: Ocheng Samuel Aroca
 Constituency: Councilor Acowa
 Score: 59

	Councillor	Actual Score	Maximum Score
	1 LEGISLATIVE ROLE	13	25
a	Participation in plenary session	5	5
b	Participation in Committees	2	5
c	Moved motion without notice	0	2
d	Moved motion on notice	0	3
e	Regular attendance of plenary	3	3
f	Regular attendance of committee	2	2
g	Special knowledge to council	0	2
h	Special knowledge to committee	0	2
g	Special knowledge Explanation on issue	1	1
	2 CONTACT WITH ELECTORATE	10	20
a	Evidence of a written Programme of meetings with Electorate	0	5
b	Existence of Office or coordinating office	0	2
c	Functional Office or coordinating office	0	3
d	Evidence of Reports of decisions of the Council taken to the electorate	5	5
e	Issues raised by electorate taken to council	5	5
	3 PARTICIPATION IN COMMUNAL AND DEVELOPMENT ACTIVITIES IN HIS/HER ELECTORAL AREA	10	15
a	Projects initiated	5	5
b	Provided Written advice as contributions to communal projects	2	2
c	Material Contributions to communal projects	3	3
d	Signed one Memorandum of Understanding (MoU) / evidence of Lobbying a development partner	0	3
e	Implemented MoU	0	2
	4 PARTICIPATION IN LOWER LOCAL GOVERNMENT	1	10
a	Attendance in sub - county Council sessions	1	5
b	Evidence of giving feedback to the sub-county Council from District Council.	0	5
	5 SERVICE DELIVERY ON NATIONAL PRIORITY PROGRAMME AREAS	25	30
a	Monitoring and giving feedback to council	5	5
b	Attended NAADS/PMA /other programs meetings	5	5
c	Attended functional Adult literacy session	2	5
d	Visited Health units in the constituent sub-county	5	5
e	Visited schools in every sub-county	5	5
f	Participated in a Radio Talk show in any media.	1	1
g	Participated in a Television Talk show in any media.	0	1
h	Written an article in a News Paper	0	1
i	Participated in an activity that promotes Sustainable Environment and Natural Resource Use	2	2
	TOTAL	59	100

Name: **Ilalu Irene**
 Constituency: **Asamuk**
 Score: **51**

	Councillor	Actual Score	Maximum Score
	1 LEGISLATIVE ROLE	15	25
a	Participation in plenary session	4	5
b	Participation in Committees	4	5
c	Moved motion without notice	2	2
d	Moved motion on notice	0	3
e	Regular attendance of plenary	3	3
f	Regular attendance of committee	2	2
g	Special knowledge to council	0	2
h	Special knowledge to committee	0	2
g	Special knowledge Explanation on issue	0	1
	2 CONTACT WITH ELECTORATE	10	20
a	Evidence of a written Programme of meetings with Electorate	5	5
b	Existence of Office or coordinating office	0	2
c	Functional Office or coordinating office	0	3
d	Evidence of Reports of decisions of the Council taken to the electorate	0	5
e	Issues raised by electorate taken to council	5	5
	3 PARTICIPATION IN COMMUNAL AND DEVELOPMENT ACTIVITIES IN HIS/HER ELECTORAL AREA	10	15
a	Projects initiated	5	5
b	Provided Written advice as contributions to communal projects	2	2
c	Material Contributions to communal projects	3	3
d	Signed one Memorandum of Understanding (MoU) / evidence of Lobbying a development partner	0	3
e	Implemented MoU	0	2
	4 PARTICIPATION IN LOWER LOCAL GOVERNMENT	0	10
a	Attendance in sub - county Council sessions	0	5
b	Evidence of giving feedback to the sub-county Council from District Council.	0	5
	5 SERVICE DELIVERY ON NATIONAL PRIORITY PROGRAMME AREAS	16	30
a	Monitoring and giving feedback to council	2	5
b	Attended NAADS/PMA /other programs meetings	2	5
c	Attended functional Adult literacy session	0	5
d	Visited Health units in the constituent sub-county	5	5
e	Visited schools in every sub-county	5	5
f	Participated in a Radio Talk show in any media.	0	1
g	Participated in a Television Talk show in any media.	0	1
h	Written an article in a News Paper	0	1
i	Participated in an activity that promotes Sustainable Environment and Natural Resource Use	2	2
	TOTAL	51	100

LOCAL GOVERNMENT COUNCILS' PERFORMANCE AND THE QUALITY OF SERVICE DELIVERY IN UGANDA

Name Isamukere Florence
 Designation Councilor
 Constituency PWDs
 Score 48

		Actual Score	Maximum Score
	1. LEGISLATIVE ROLE	12	25
a	Participation in plenary session	2	5
b	Participation in Committees	4	5
c	Moved motion without notice	2	2
d	Moved motion on notice	0	3
e	Regular attendance of plenary	1	3
f	Regular attendance of committee	2	2
g	Special knowledge to council	0	2
h	Special knowledge to committee	0	2
	Special knowledge Explanation on issue	1	1
	2. CONTACT WITH ELECTORATE	7	20
a	Evidence of a written Programme of meetings with Electorate	2	5
b	Existence of Office or coordinating office	0	2
c	Functional Office or coordinating office	0	3
d	Evidence of Reports of decisions of the Council taken to the electorate	5	5
e	Issues raised by electorate taken to council	0	5
	3. PARTICIPATION IN COMMUNAL AND DEVELOPMENT ACTIVITIES IN HIS/HER ELECTORAL AREA	8	15
a	Projects initiated	5	5
b	Provided Written advice as contributions to communal projects	0	2
c	Material Contributions to communal projects	3	3
d	Signed one Memorandum of Understanding (MoU) / evidence of Lobbying a development partner	0	3
e	Implemented MoU	0	2
	4. PARTICIPATION IN LOWER LOCAL GOVERNMENT	0	10
a	Attendance in sub - county Council sessions	0	5
b	Evidence of giving feedback to the sub-county Council from District Council.	0	5
	5. SERVICE DELIVERY ON NATIONAL PRIORITY PROGRAMME AREAS	21	30
a	Monitoring and giving feedback to council	2	5
b	Attended NAADS/PMA /other programs meetings	5	5
c	Attended functional Adult literacy session	5	5
d	Visited Health units in the constituent sub-county	2	5
e	Visited schools in every sub-county	5	5
f	Participated in a Radio Talk show in any media.	0	1
g	Participated in a Television Talk show in any media.	0	1
h	Written an article in a News Paper	0	1
i	Participated in an activity that promotes Sustainable Environment and Natural Resource Use	2	2
	Total	48	100

Name: Acam Hellen Beatrice
 Designation: Councillor Amuria/ Kuju
 Score: 47

Councillor		Actual Score	Maximum Score
	1 LEGISLATIVE ROLE	14	25
a	Participation in plenary session	5	5
b	Participation in Committees	4	5
c	Moved motion without notice	0	2
d	Moved motion on notice	0	3
e	Regular attendance of plenary	3	3
f	Regular attendance of committee	2	2
g	Special knowledge to council	0	2
h	Special knowledge to committee	0	2
g	Special knowledge Explanation on issue	0	1
	2 CONTACT WITH ELECTORATE	0	20
a	Evidence of a written Programme of meetings with Electorate	0	5
b	Existence of Office or coordinating office	0	2
c	Functional Office or coordinating office	0	3
d	Evidence of Reports of decisions of the Council taken to the electorate	0	5
e	Issues raised by electorate taken to council	0	5
	3 PARTICIPATION IN COMMUNAL AND DEVELOPMENT ACTIVITIES IN HIS/HER ELECTORAL AREA	8	15
a	Projects initiated	5	5
b	Provided Written advice as contributions to communal projects	0	2
c	Material Contributions to communal projects	3	3
d	Signed one Memorandum of Understanding (MoU) / evidence of Lobbying a development partner	0	3
e	Implemented MoU	0	2
	4 PARTICIPATION IN LOWER LOCAL GOVERNMENT	2	10
a	Attendance in sub - county Council sessions	2	5
b	Evidence of giving feedback to the sub-county Council from District Council.	0	5
	5 SERVICE DELIVERY ON NATIONAL PRIORITY PROGRAMME AREAS	23	30
a	Monitoring and giving feedback to council	0	5
b	Attended NAADS/PMA /other programs meetings	5	5
c	Attended functional Adult literacy session	5	5
d	Visited Health units in the constituent sub-county	5	5
e	Visited schools in every sub-county	5	5
f	Participated in a Radio Talk show in any media.	1	1
g	Participated in a Television Talk show in any media.	0	1
h	Written an article in a News Paper	0	1
i	Participated in an activity that promotes Sustainable Environment and Natural Resource Use	2	2
	TOTAL	47	100

LOCAL GOVERNMENT COUNCILS' PERFORMANCE AND THE QUALITY OF SERVICE DELIVERY IN UGANDA

Name: **Opio Michael**
 Constituency: **Kuju**
 Score: **47**

	Councillor	Actual Score	Maximum Score
	1 LEGISLATIVE ROLE	14	25
a	Participation in plenary session	4	5
b	Participation in Committees	4	5
c	Moved motion without notice	2	2
d	Moved motion on notice	0	3
e	Regular attendance of plenary	3	3
f	Regular attendance of committee	0	2
g	Special knowledge to council	0	2
h	Special knowledge to committee	0	2
g	Special knowledge Explanation on issue	1	1
	2 CONTACT WITH ELECTORATE	5	20
a	Evidence of a written Programme of meetings with Electorate	0	5
b	Existence of Office or coordinating office	2	2
c	Functional Office or coordinating office	3	3
d	Evidence of Reports of decisions of the Council taken to the electorate	0	5
e	Issues raised by electorate taken to council	0	5
	3 PARTICIPATION IN COMMUNAL AND DEVELOPMENT ACTIVITIES IN HIS/HER ELECTORAL AREA	8	15
a	Projects initiated	5	5
b	Provided Written advice as contributions to communal projects	0	2
c	Material Contributions to communal projects	3	3
d	Signed one Memorandum of Understanding (MoU) / evidence of Lobbying a development partner	0	3
e	Implemented MoU	0	2
	4 PARTICIPATION IN LOWER LOCAL GOVERNMENT	10	10
a	Attendance in sub - county Council sessions	0	5
b	Evidence of giving feedback to the sub-county Council from District Council.	0	5
	5 SERVICE DELIVERY ON NATIONAL PRIORITY PROGRAMME AREAS	20	30
a	Monitoring and giving feedback to council	5	5
b	Attended NAADS/PMA /other programs meetings	2	5
c	Attended functional Adult literacy session	0	5
d	Visited Health units in the constituent sub-county	5	5
e	Visited schools in every sub-county	5	5
f	Participated in a Radio Talk show in any media.	1	1
g	Participated in a Television Talk show in any media.	0	1
h	Written an article in a News Paper	0	1
i	Participated in an activity that promotes Sustainable Environment and Natural Resource Use	2	2
	TOTAL	47	100

Name: **Acam Hellen Beatrice**
 Constituency: **Kuju**
 Score: **47**

	Councilor	Actual Score	Maximum Score
	1 LEGISLATIVE ROLE	25	25
a	Participation in plenary session	5	5
b	Participation in Committees	4	5
c	Moved motion without notice	0	2
d	Moved motion on notice	0	3
e	Regular attendance of plenary	3	3
f	Regular attendance of committee	2	2
g	Special knowledge to council	0	2
h	Special knowledge to committee	0	2
g	Special knowledge Explanation on issue	0	1
	2 CONTACT WITH ELECTORATE	20	20
a	Evidence of a written Programme of meetings with Electorate	0	5
b	Existence of Office or coordinating office	0	2
c	Functional Office or coordinating office	0	3
d	Evidence of Reports of decisions of the Council taken to the electorate	0	5
e	Issues raised by electorate taken to council	0	5
	3 PARTICIPATION IN COMMUNAL AND DEVELOPMENT ACTIVITIES IN HIS/HER ELECTORAL AREA	15	15
a	Projects initiated	5	5
b	Provided Written advice as contributions to communal projects	0	2
c	Material Contributions to communal projects	3	3
d	Signed one Memorandum of Understanding (MoU) / evidence of Lobbying a development partner	0	3
e	Implemented MoU	0	2
	4 PARTICIPATION IN LOWER LOCAL GOVERNMENT	10	10
a	Attendance in sub - county Council sessions	2	5
b	Evidence of giving feedback to the sub-county Council from District Council.	0	5
	5 SERVICE DELIVERY ON NATIONAL PRIORITY PROGRAMME AREAS	30	30
a	Monitoring and giving feedback to council	0	5
b	Attended NAADS/PMA /other programs meetings	5	5
c	Attended functional Adult literacy session	5	5
d	Visited Health units in the constituent sub-county	5	5
e	Visited schools in every sub-county	5	5
f	Participated in a Radio Talk show in any media.	1	1
g	Participated in a Television Talk show in any media.	0	1
h	Written an article in a News Paper	0	1
i	Participated in an activity that promotes Sustainable Environment and Natural Resource Use	2	2
	TOTAL	100	100

Name: **Anango Jane**
 Designation: **Councilor Morungatuny**
 Score: **46**

LOCAL GOVERNMENT COUNCILS' PERFORMANCE AND THE QUALITY OF SERVICE DELIVERY IN UGANDA

Councillor		Actual Score	Maximum Score
1	LEGISLATIVE ROLE	9	25
a	Participation in plenary session	3	5
b	Participation in Committees	3	5
c	Moved motion without notice	2	2
d	Moved motion on notice	0	3
e	Regular attendance of plenary	1	3
f	Regular attendance of committee	0	2
g	Special knowledge to council	0	2
h	Special knowledge to committee	0	2
g	Special knowledge Explanation on issue	0	1
2	CONTACT WITH ELECTORATE	15	20
a	Evidence of a written Programme of meetings with Electorate	0	5
b	Existence of Office or coordinating office	2	2
c	Functional Office or coordinating office	3	3
d	Evidence of Reports of decisions of the Council taken to the electorate	5	5
e	Issues raised by electorate taken to council	5	5
3	PARTICIPATION IN COMMUNAL AND DEVELOPMENT ACTIVITIES IN HIS/HER ELECTORAL AREA	8	15
a	Projects initiated	5	5
b	Provided Written advice as contributions to communal projects	0	2
c	Material Contributions to communal projects	3	3
d	Signed one Memorandum of Understanding (MoU) / evidence of Lobbying a development partner	0	3
e	Implemented MoU	0	2
4	PARTICIPATION IN LOWER LOCAL GOVERNMENT	3	10
a	Attendance in sub - county Council sessions	2	5
b	Evidence of giving feedback to the sub-county Council from District Council.	1	5
5	SERVICE DELIVERY ON NATIONAL PRIORITY PROGRAMME AREAS	11	30
a	Monitoring and giving feedback to council	2	5
b	Attended NAADS/PMA /other programs meetings	2	5
c	Attended functional Adult literacy session	0	5
d	Visited Health units in the constituent sub-county	5	5
e	Visited schools in every sub-county	0	5
f	Participated in a Radio Talk show in any media.	0	1
g	Participated in a Television Talk show in any media.	0	1
h	Written an article in a News Paper	0	1
i	Participated in an activity that promotes Sustainable Environment and Natural Resource Use	2	2
TOTAL		46	100

Name: **Elobu Patrick Angolu**
 Constituency: **Councilor Amuria Town Council**
 Score: **41**

Councillor		Actual Score	Maximum Score
1	LEGISLATIVE ROLE	18	25
a	Participation in plenary session	4	5
b	Participation in Committees	4	5
c	Moved motion without notice	2	2
d	Moved motion on notice	0	3
e	Regular attendance of plenary	3	3
f	Regular attendance of committee	0	2
g	Special knowledge to council	2	2
h	Special knowledge to committee	2	2
g	Special knowledge Explanation on issue	1	1
2	CONTACT WITH ELECTORATE	0	20
a	Evidence of a written Programme of meetings with Electorate	0	5
b	Existence of Office or coordinating office	0	2
c	Functional Office or coordinating office	0	3
d	Evidence of Reports of decisions of the Council taken to the electorate	0	5
e	Issues raised by electorate taken to council	0	5
	PARTICIPATION IN COMMUNAL AND DEVELOPMENT ACTIVITIES IN HIS/HER ELECTORAL AREA	7	15
a	Projects initiated	5	5
b	Provided Written advice as contributions to communal projects	2	2
c	Material Contributions to communal projects	0	3
d	Signed one Memorandum of Understanding (MoU) / evidence of Lobbying a development partner	0	3
e	Implemented MoU	0	2
4	PARTICIPATION IN LOWER LOCAL GOVERNMENT	2	10
a	Attendance in sub - county Council sessions	2	5
b	Evidence of giving feedback to the sub-county Council from District Council.	0	5
5	SERVICE DELIVERY ON NATIONAL PRIORITY PROGRAMME AREAS	14	30
a	Monitoring and giving feedback to council	5	5
b	Attended NAADS/PMA /other programs meetings	2	5
c	Attended functional Adult literacy session	0	5
d	Visited Health units in the constituent sub-county	2	5
e	Visited schools in every sub-county	0	5
f	Participated in a Radio Talk show in any media.	1	1
g	Participated in a Television Talk show in any media.	1	1
h	Written an article in a News Paper	1	1
i	Participated in an activity that promotes Sustainable Environment and Natural Resource Use	2	2
	TOTAL	41	100

LOCAL GOVERNMENT COUNCILS' PERFORMANCE AND THE QUALITY OF SERVICE DELIVERY IN UGANDA

Name: **Apolot Rose**
 Constituency: **Councilor Wera/Abarilela**
 Score: **41**

Councillor		Actual Score	Maximum Score
1	LEGISLATIVE ROLE	11	25
a	Participation in plenary session	2	5
b	Participation in Committees	4	5
c	Moved motion without notice	0	2
d	Moved motion on notice	0	3
e	Regular attendance of plenary	3	3
f	Regular attendance of committee	2	2
g	Special knowledge to council	0	2
h	Special knowledge to committee	0	2
g	Special knowledge Explanation on issue	0	1
2	CONTACT WITH ELECTORATE	5	20
a	Evidence of a written Programme of meetings with Electorate	5	5
b	Existence of Office or coordinating office	0	2
c	Functional Office or coordinating office	0	3
d	Evidence of Reports of decisions of the Council taken to the electorate	0	5
e	Issues raised by electorate taken to council	0	5
	PARTICIPATION IN COMMUNAL AND DEVELOPMENT ACTIVITIES IN HIS/HER ELECTORAL AREA	3	15
a	Projects initiated	0	5
b	Provided Written advice as contributions to communal projects	0	2
c	Material Contributions to communal projects	3	3
d	Signed one Memorandum of Understanding (MoU) / evidence of Lobbying a development partner	0	3
e	Implemented MoU	0	2
4	PARTICIPATION IN LOWER LOCAL GOVERNMENT	0	10
a	Attendance in sub - county Council sessions	0	5
b	Evidence of giving feedback to the sub-county Council from District Council.	0	5
5	SERVICE DELIVERY ON NATIONAL PRIORITY PROGRAMME AREAS	22	30
a	Monitoring and giving feedback to council	5	5
b	Attended NAADS/PMA /other programs meetings	5	5
c	Attended functional Adult literacy session	0	5
d	Visited Health units in the constituent sub-county	5	5
e	Visited schools in every sub-county	5	5
f	Participated in a Radio Talk show in any media.	0	1
g	Participated in a Television Talk show in any media.	0	1
h	Written an article in a News Paper	0	1
i	Participated in an activity that promotes Sustainable Environment and Natural Resource Use	2	2
	TOTAL	41	100

Name: Acuro Jane
 Designation: Councilor Kapelebyong/Obalanga
 Score: 37

Councillor		Actual	Maximum
1	LEGISLATIVE ROLE	8	25
a	Participation in plenary session	3	5
b	Participation in Committees	2	5
c	Moved motion without notice	0	2
d	Moved motion on notice	0	3
e	Regular attendance of plenary	3	3
f	Regular attendance of committee	0	2
g	Special knowledge to council	0	2
h	Special knowledge to committee	0	2
g	Special knowledge Explanation on issue	0	1
2	CONTACT WITH ELECTORATE	10	20
a	Evidence of a written Programme of meetings with Electorate	0	5
b	Existence of Office or coordinating office	0	2
c	Functional Office or coordinating office	0	3
d	Evidence of Reports of decisions of the Council taken to the electorate	5	5
e	Issues raised by electorate taken to council	5	5
	PARTICIPATION IN COMMUNAL AND DEVELOPMENT ACTIVITIES IN HIS/HER ELECTORAL AREA	6	15
a	Projects initiated	5	5
b	Provided Written advice as contributions to communal projects	0	2
c	Material Contributions to communal projects	0	3
d	Signed one Memorandum of Understanding (MoU) / evidence of Lobbying a development partner	1	3
e	Implemented MoU	0	2
4	PARTICIPATION IN LOWER LOCAL GOVERNMENT	2	10
a	Attendance in sub - county Council sessions	2	5
b	Evidence of giving feedback to the sub-county Council from District Council.	0	5
5	SERVICE DELIVERY ON NATIONAL PRIORITY PROGRAMME AREAS	11	30
a	Monitoring and giving feedback to council	2	5
b	Attended NAADS/PMA /other programs meetings	2	5
c	Attended functional Adult literacy session	5	5
d	Visited Health units in the constituent sub-county	0	5
e	Visited schools in every sub-county	0	5
f	Participated in a Radio Talk show in any media.	0	1
g	Participated in a Television Talk show in any media.	0	1
h	Written an article in a News Paper	0	1
i	Participated in an activity that promotes Sustainable Environment and Natural Resource Use	2	2
	TOTAL	37	100

LOCAL GOVERNMENT COUNCILS' PERFORMANCE AND THE QUALITY OF SERVICE DELIVERY IN UGANDA

Name: Asimo Jane
 Designation: Councilor Orungo
 Score: 37

Councillor		Actual Score	Maximum Score
1 LEGISLATIVE ROLE		8	25
a	Participation in plenary session	3	5
b	Participation in Committees	2	5
c	Moved motion without notice	0	2
d	Moved motion on notice	0	3
e	Regular attendance of plenary	3	3
f	Regular attendance of committee	0	2
g	Special knowledge to council	0	2
h	Special knowledge to committee	0	2
g	Special knowledge Explanation on issue	0	1
2 CONTACT WITH ELECTORATE		10	20
a	Evidence of a written Programme of meetings with Electorate	0	5
b	Existence of Office or coordinating office	0	2
c	Functional Office or coordinating office	0	3
d	Evidence of Reports of decisions of the Council taken to the electorate	5	5
e	Issues raised by electorate taken to council	5	5
PARTICIPATION IN COMMUNAL AND DEVELOPMENT ACTIVITIES IN HIS/HER ELECTORAL AREA		6	15
a	Projects initiated	5	5
b	Provided Written advice as contributions to communal projects	0	2
c	Material Contributions to communal projects	0	3
d	Signed one Memorandum of Understanding (MoU) / evidence of Lobbying a development partner	1	3
e	Implemented MoU	0	2
4 PARTICIPATION IN LOWER LOCAL GOVERNMENT		2	10
a	Attendance in sub - county Council sessions	2	5
b	Evidence of giving feedback to the sub-county Council from District Council.	0	5
5 SERVICE DELIVERY ON NATIONAL PRIORITY PROGRAMME AREAS		11	30
a	Monitoring and giving feedback to council	2	5
b	Attended NAADS/PMA /other programs meetings	2	5
c	Attended functional Adult literacy session	5	5
d	Visited Health units in the constituent sub-county	0	5
e	Visited schools in every sub-county	0	5
f	Participated in a Radio Talk show in any media.	0	1
g	Participated in a Television Talk show in any media.	0	1
h	Written an article in a News Paper	0	1
i	Participated in an activity that promotes Sustainable Environment and Natural Resource Use	2	2
TOTAL		37	100

Name: **Acen Rosemary**
 Constituency: **Councilor Acowa**
 Score: **40**

Councillor		Actual Score	Maximum Score
1	LEGISLATIVE ROLE	6	25
a	Participation in plenary session	3	5
b	Participation in Committees	2	5
c	Moved motion without notice	0	2
d	Moved motion on notice	0	3
e	Regular attendance of plenary	1	3
f	Regular attendance of committee	0	2
g	Special knowledge to council	0	2
h	Special knowledge to committee	0	2
g	Special knowledge Explanation on issue	0	1
2	CONTACT WITH ELECTORATE	5	20
a	Evidence of a written Programme of meetings with Electorate	0	5
b	Existence of Office or coordinating office	0	2
c	Functional Office or coordinating office	0	3
d	Evidence of Reports of decisions of the Council taken to the electorate	0	5
e	Issues raised by electorate taken to council	5	5
	PARTICIPATION IN COMMUNAL AND DEVELOPMENT ACTIVITIES IN HIS/HER ELECTORAL AREA	13	15
a	Projects initiated	5	5
b	Provided Written advice as contributions to communal projects	0	2
c	Material Contributions to communal projects	3	3
d	Signed one Memorandum of Understanding (MoU) / evidence of Lobbying a development partner	3	3
e	Implemented MoU	2	2
4	PARTICIPATION IN LOWER LOCAL GOVERNMENT	0	10
a	Attendance in sub - county Council sessions	0	5
b	Evidence of giving feedback to the sub-county Council from District Council.	0	5
5	SERVICE DELIVERY ON NATIONAL PRIORITY PROGRAMME AREAS	11	30
a	Monitoring and giving feedback to council	5	5
b	Attended NAADS/PMA /other programs meetings	2	5
c	Attended functional Adult literacy session	0	5
d	Visited Health units in the constituent sub-county	2	5
e	Visited schools in every sub-county	0	5
f	Participated in a Radio Talk show in any media.	0	1
g	Participated in a Television Talk show in any media.	0	1
h	Written an article in a News Paper	0	1
i	Participated in an activity that promotes Sustainable Environment and Natural Resource Use	2	2
	TOTAL	35	100

LOCAL GOVERNMENT COUNCILS' PERFORMANCE AND THE QUALITY OF SERVICE DELIVERY IN UGANDA

Name: Engemu Moses
 Constituency: Councilor Obalanga
 Score: 27

Councillor		Actual Score	Maximum Score
1	LEGISLATIVE ROLE	5	25
a	Participation in plenary session	2	5
b	Participation in Committees	1	5
c	Moved motion without notice	2	2
d	Moved motion on notice	0	3
e	Regular attendance of plenary	0	3
f	Regular attendance of committee	0	2
g	Special knowledge to council	0	2
h	Special knowledge to committee	0	2
g	Special knowledge Explanation on issue	0	1
2	CONTACT WITH ELECTORATE	2	20
a	Evidence of a written Programme of meetings with Electorate	0	5
b	Existence of Office or coordinating office	0	2
c	Functional Office or coordinating office	0	3
d	Evidence of Reports of decisions of the Council taken to the electorate	1	5
e	Issues raised by electorate taken to council	1	5
	PARTICIPATION IN COMMUNAL AND DEVELOPMENT ACTIVITIES IN HIS/HER ELECTORAL AREA	9	15
a	Projects initiated	5	5
b	Provided Written advice as contributions to communal projects	0	2
c	Material Contributions to communal projects	3	3
d	Signed one Memorandum of Understanding (MoU) / evidence of Lobbying a development partner	1	3
e	Implemented MoU	0	2
4	PARTICIPATION IN LOWER LOCAL GOVERNMENT	3	10
a	Attendance in sub - county Council sessions	2	5
b	Evidence of giving feedback to the sub-county Council from District Council.	1	5
5	SERVICE DELIVERY ON NATIONAL PRIORITY PROGRAMME AREAS	8	30
a	Monitoring and giving feedback to council	2	5
b	Attended NAADS/PMA /other programs meetings	2	5
c	Attended functional Adult literacy session	0	5
d	Visited Health units in the constituent sub-county	2	5
e	Visited schools in every sub-county	0	5
f	Participated in a Radio Talk show in any media.	0	1
g	Participated in a Television Talk show in any media.	0	1
h	Written an article in a News Paper	0	1
i	Participated in an activity that promotes Sustainable Environment and Natural Resource Use	2	2
	TOTAL	27	100

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